

RACINE COUNTY PUBLIC WORKS, PARKS AND FACILITIES COMMITTEE MEETING
THURSDAY, MAY 10, 2018 - SUMMARY MINUTES

Public Works-Development Services Conference Room
Ives Groves Office Complex
14200 Washington Avenue
Sturtevant, WI 53177

Committee Present: Robert Grove, Tom Hincz, Monte G. Osterman, Nick Demske,
Fabi Maldonado, Tom Kramer

Members Excused: Mike Dawson

Youth in Governance Mackenzie Geschke (excused)
Representatives Present: Achyut Krishnan (present)

Staff Present: David Prott, Superintendent of Highways and Parks
Nathan Plunkett, County Engineering Manager

Also Present: Martha Hutsick, Quarry Lake Adopt-a-Park Chair
Trevor Larson & Lauren Downing, Arc Design Resources
Wayne Higgins, Traffic Engineering Services

1. Call to Order, Roll Call

The meeting was called to order at 6:00 p.m. by Chairman Robert Grove.

2. Approval of the April 12, 2018, summary minutes

SUPERVISOR OSTERMAN MOVED, seconded by, Supervisor Hincz, to approve the April 12, 2018, summary minutes. Motion carried unanimously. VOTE: 6/0

3. Approval of the May 8, 2018, summary minutes

The Committee laid over approval of the May 8, 2018, summary minutes to the next PWPFC meeting.

4. Public Comments (limited to 15 minutes, 3 minutes per speaker)

Martha Hutsick, Quarry Lake Adopt-a-Park representative, commented about repaving Quarry Lake Park (Agenda Item No. 7). She stated that Quarry Lake Park lot has been in disrepair for a number of years and poses a safety hazard for the public, with potential liability issues. She suggested that a compromise position might be to not pave the upper lot, which isn't currently used by many people. Ms. Hutsick provided photos and a sketch of Quarry Lake Park.

5. Review, discussion and possible recommendation concerning the traffic impact fee option and access for the proposed Casey's General Store at the northeast corner of CTH "G" and Charles Street in the Village of Caledonia

David Prott turned over introduction of this item to Nathan Plunkett. Plunkett noted that approval was received from the Village of Caledonia to develop a gas station and convenience store, known as Casey's

General Store, on the northeast corner of Four Mile Road (CTH "G") and Charles Street. Arc Design Resources, represented by Trevor Larson and Lauren Downing at tonight's meeting, was responsible for the site development and providing a traffic impact analysis (TIA). The TIA was reviewed by Plunkett and Wayne Higgins, Traffic Engineering Services. Ms. Downing provided a brief overview of the project. The site plan has two proposed accesses, one to Charles Street and one to Four Mile Road. Downing stated that at the request of both the County and the Village, access to Charles Street was shifted further away from the intersection and access to Four Mile Road was shifted as far away as possible from the intersection, given the limits of the property. The site is proposed to have six fuel pumps, with 12 fueling positions. The retail convenience store is located behind the canopy, away from the roadway. Deliveries will be made a fairly good distance away from the intersection. Downing commented that the site has good traffic flow overall, with the interior providing good flow between delivery vehicles and customer traffic. Mr. Larson provided a summary of the traffic study. It was noted that local residents have expressed concerns about potential safety hazards at this intersection if the project moves forward. Mr. Larson stated that the traffic analysis determined that the projected increase in traffic volume wouldn't significantly increase the level of service at this intersection. Ms. Downing added that the assumption is that 50% of the traffic would already be traveling the roadway and would stop at Casey's and then continue traveling in the same way; thus, it wouldn't be a large traffic generator. The current approach operates at a Service Level C, with traffic generally not stopped for more than 25 seconds at the intersection in any direction. Using the current traffic rate and a projected growth rate of 1% at this intersection, the level would increase to a Service Level E, with traffic generally stopped for 35 seconds or more. Arc Design met with Village officials and County staff to discuss suggested improvements at the intersection, concluding with the recommendation to construct dedicated left-turn lanes. Plunkett stated that based on the construction estimate, the addition of left-turn lanes would entail a cost of approximately \$200,000.00 and according to the report, this project would generate 4% additional traffic at this intersection. Plunkett added that in the past, the County has required the project developer to pay a percentage of the construction and engineering costs, with the cost of inflation being taken into consideration. Therefore, the County would recommend a traffic impact fee of \$10,000 for a future project to improve this intersection. Mr. Wiggins elaborated on cost-sharing for traffic improvements for proposed projects and noted that this cost-sharing procedure has become a common practice. Discussion by the Committee followed. Questions regarding location of left-turn lanes, future traffic signal installation, method of payment for the traffic impact fee (including possibility of special assessment fee at the time left-turn lanes are constructed) were addressed.

SUPERVISOR OSTERMAN MOVED, seconded by Supervisor Kramer, to impose a traffic impact fee for this development in the amount of 4% of the engineering and construction costs to improve this intersection and to move forward with preparation of a resolution. The Committee directed Corporation Counsel to investigate alternative means to generate revenue for roadway construction projects for future developments. **Supervisor Osterman amended his motion** to impose a traffic impact fee for this development in the amount of 4% of the engineering and construction costs to improve this intersection **not to exceed \$10,000.00**, and to move forward with preparation of a resolution. The seconder of the motion had no objection to the amendment.

YOUTH REPRESENTATIVES' ADVISORY VOTES:

Youth Representative Geschke: N/A

Youth Representative Krishnan: aye

Amended motion carried unanimously. VOTE: 6/0

6. Review, discussion and possible recommendation to allow work to be performed in the CTH "X" right-of-way to address water runoff issues (install pipe, backfill, and lay gravel in the newly constructed ditch that was a part of the CTH "X" repaving project)

This matter was placed on this agenda, as well as past recent agendas, at the request of Mr. Don Trudeau. Mr. Trudeau was not present tonight.

SUPERVISOR HINCZ MOVED, seconded by Supervisor Osterman, to lay over this request. **SUPERVISOR HINCZ amended his motion** to lay over this request, requiring that Mr. Don Trudeau contact staff in writing no later than June 1. If a written response is not received by June 1, this request will be denied and removed from the agenda. The seconder of the motion had no objection to the amendment.

YOUTH REPRESENTATIVES' ADVISORY VOTES:

Youth Representative Geschke: N/A

Youth Representative Krishnan: aye

Amended motion carried unanimously. VOTE: 6/0

7. Discussion and possible recommendation(s) concerning preference for repaving the parking lot at either Quarry Lake Park or Fischer Park

Prott stated that \$250,000 was included in the 2018 County budget for additional paving at Quarry Lake Park and Fischer Park, as well as finishing the paving project at Cliffside Park, which is currently underway and near completion within the next few days. A minimal amount from the budget will be needed for completion of Cliffside Park paving.

Prott commented on the conditions of the Quarry Lake Park and Fischer Park parking lots. To pave the Quarry Lake Park lower lot, the estimated cost for the asphalt alone is \$181,976.00. Prott stated that the issue at Quarry Lake is that when borings were done, blacktop was laid over dirt. The cost to dig everything out and re-establish the base would be roughly \$74,595.00, bringing the approximate cost of the overall project to \$256, 571.00. Drainage and runoff issues have been a problem at Fischer Park for many years. Runoff sheets over the parking lot across the grassy area and erodes sand from the beach into the lake. Neighbors have legitimate concerns about this runoff issue. To remedy this problem, a 2"-3" overlay of the west parking lot could be done, pitched appropriately and then installing catch basins to direct runoff into the storm sewer. The estimated cost for this project is \$75,657.20 for the blacktop needs and \$44,961.61 for the drainage work, bringing the approximate total to \$120,618.81. There is not enough money in this year's budget to pave the lower lot at Quarry Lake in total. A possible option for repaving option on both lots might be to use available budget money to complete a repaving project at Fischer Lake Park and use any remaining money left in the budget (roughly \$130,000.00) to dig out the lot at Quarry Lake Park, re-establish with stone and put in screenings to create a hard surface, which would be an improvement to current conditions. Funds to complete paving at Quarry Lake Park in the Spring of next year may then be proposed to be included in the 2019 budget.

Prott addressed questions raised by the Committee. He stated that only the parking lot at Fischer Park that would be repaved would be the west lot. He further stated that the upper parking lot at Quarry Lake Park isn't in major disrepair and will require only an overlay at the time the project is underway in the lower lot. The Quarry Lake project would include replacing all the parking and roadway (coming off Northwestern Avenue), but not the dog park area. The curb, as well as the islands and trees in the lot,

will be removed. From the last island to the west, the lot will be squared off and more green space, with picnic tables, will be added, which will create a buffer between the hard surface and the lake. Supervisor Osterman suggested that perhaps erosion-mitigation measures (e.g., buffer strip, bull rush) may be considered as an appropriate alternative to retention to address the runoff issues at Fischer Park. He feels these alternatives should be further explored and believes repaving Quarry Lake Park should be completed its entirety this year and not postpone completion until 2019.

SUPERVISOR HINCZ MOVED, seconded by Supervisor Demske, to move forward with completing the repaving project at Fischer Lake Park lot in its entirety using funds in the 2018 budget and using any remaining monies to begin repaving the Quarry Lake Park lot, doing as much as possible this year, and using funds in the 2019 budget to complete the project in the Spring of 2019.

Discussion followed.

Chairman Grove noted that the proposed repaving project is in addition to other projects and improvements at Quarry Lake Park that are being undertaken this year (e.g., water quality treatments, drawdown, etc.). Supervisor Osterman suggested that perhaps erosion-mitigation measures (e.g., buffer strip, bull rush) may be considered as appropriate alternatives to retention to address the runoff issues at Fischer Park. He feels these alternatives should be further explored and believes repaving Quarry Lake Park should be completed its entirety this year and not postpone completion until 2019.

YOUTH REPRESENTATIVES' ADVISORY VOTES:

Youth Representative Geschke: N/A

Youth Representative Krishnan: aye

Motion failed. VOTE: 3/3, with Osterman, Grove, and Kramer dissenting

SUPERVISOR OSTERMAN, seconded by Demske, to approve the Quarry Lake Park repaving project in its entirety in 2018, using funds in the 2018 budget.

Motion carried. VOTE: 4/1, with Hincz dissenting.

8. Communications and referrals (for information only)

a. River Bend Nature Center Financial Report for year ending 2017

b. Request from Raymond Community Business Organization to close 7th Street (CTH "U"), from CTH "G" to CTH "K", on the 4th of July, 11:00 a.m. to 3:00 p.m.

No action was taken by the Committee for the above-referenced items.

9. Review, discussion & possible action on Report No. 2018-15 by the County Executive reappointing Supervisor Monte G. Osterman as a member of the Racine Zoological Society Board of Directors

SUPERVISOR KRAMER MOVED, seconded by Supervisor Demske, to forward Report No. 2018-15 to the Racine County Board of Supervisors, recommending confirmation of the reappointment

YOUTH REPRESENTATIVES' ADVISORY VOTES:

Youth Representative Geschke: N/A

Youth Representative Krishnan: aye

Motion carried unanimously. VOTE: 6/0

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10. Miscellaneous Public Works Business

- a. Continued discussion of the Operations Management Agreement for the S.C. Johnson Community Sports Complex at Pritchard Park with the Racine Family YMCA (Resolution No. 2018-19)**

No action was taken by the Committee.

- b. Next PWPFC meeting: Thursday, May 24, 2018, if warranted**

11. Adjournment

There being no further business, **SUPERVISOR OSTERMAN MOVED, seconded by Supervisor Maldonado, to adjourn at 7:24 p.m. Motion carried unanimously. VOTE: 6/0**