

**COUNTY OF RACINE  
GOVERNMENT SERVICES COMMITTEE**

Monte G. Osterman, Chairman  
Katherine Buske, Vice Chairman  
Melissa Kaprelian-Becker, Secretary

Supervisor Thomas E. Roanhouse  
Supervisor Kiana Johnson-Harden  
Supervisor Scott Maier  
Supervisor Mike Dawson

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\*\*\* THIS LOCATION IS HANDICAP ACCESSIBLE. If you have other special needs, please contact the Racine County Board Office, 730 Wisconsin Avenue, Racine, Wisconsin 53403, Phone 262-636-3571, Fax 262-636-3491, or the TTD/RELAY 1-800-947-3529. \*\*\*

**NOTICE OF MEETING OF THE  
GOVERNMENT SERVICES COMMITTEE**

DATE: TUESDAY, AUGUST 2, 2016

TIME: 6:00 p.m.

PLACE: AUDITORIUM  
IVES GROVE OFFICE COMPLEX  
14200 WASHINGTON AVENUE  
STURTEVANT, WI 53177

**AGENDA**

1. Public Comments
2. Chairman Comments
3. Approval of Minutes from previous meeting(s)
4. New Business
  - a. Presentation by John Hochkammer of the Wisconsin Counties Association and Jason Stringer of WECC regarding Pace Financing
5. Youth in Governance
  - Old Business
    - a. Discussion and action on changes to committee chairs' statement for Youth in Governance existing statement
    - b. Reconsideration of Resolution 2016-67 by the Government Services committee establishing a line item in the budget to accommodate the receipt of proceeds and donations for the sale of the official Racine County flag to raise money for the Racine County Sheriff's Department Honor Guard.
  - New Business
    - a. Youth in Governance Annual report by Tracy Strother and Bev Baker
    - b. Unity Project discussion
6. Intern Report
7. Referrals from the County Board
  - a. 2016 WCA Annual Business Meeting
  - b. Resolution No. 14-2016-17 from Outagamie County Board
  - c. Resolution No. 15-2016-17 from Outagamie County Board
  - d. Resolution No. 32 (2016) from St. Croix County
8. Adjournment

**JOINT GOVERNMENT SERVICES AND FINANCE AND HUMAN RESOURCES  
COMMITTEE MEETING MINUTES  
July 26, 2016**

AUDITORIUM  
IVES GROVE OFFICE COMPLEX  
14200 WASHINGTON AVENUE  
STURTEVANT, WISCONSIN 53177

Chairman Osterman called the Government Services committee meeting to order at 6:00 p.m. Chairman Shakoor called the Finance and Human Resources committee meeting to order at 6:00 p.m. The meeting was attended by Supervisors Buske, Johnson-Harden, Maier, Dawson, Roanhouse, Kaprelian-Becker, Miller, Bernberg, Wisch, Nielsen and Intern Kaden Gorman. Also attending were County Board Chairman Russell Clark, Vice-Chairperson Pamela Zenner-Richards and Supervisor David Cooke, Racine County Chief of Staff M.T. Boyle, Racine County Finance Director Alexandra Tillmann, Lakeshores Library System Director Stephen Ohs and Pamela Belden from the Waterford Library.

Excused: Supervisor Buske and Pringle, Youth Rep Marnell

Absent: Supervisor Snow, Youth Rep Novak

**#1. Public Comment**

None.

**#2. Chairman Osterman Comments**

No comments were made.

**#3. Approval of minutes from July 12, 2016 Government Services meeting**

**Action:** To approve the minutes from the July 12, 2016 meeting as printed. **Motion passed.** Moved: Supervisor Dawson. Seconded: Supervisor Harden-Johnson. Vote: All Ayes, No Nays.

**#4. New Business**

**Presentation by Stephen Ohs, Director of the Lakeshores Library System**

A presentation was handed out and discussed with the committees by Director Ohs. He explained the many ways the library serves the county residents, gave statistical data, related how the planning project came about and gave an overview of the entire plan. Director Ohs then took questions from the committee members.

**Action:** Move to forward Joint Resolution 2016-71 by the Finance and Human Resources Committee and the Government Services Committee accepting the Racine County Plan of Library Service as submitted by the Racine County Library Planning Committee for funding years 2017-2019 to the County Board for 1st Reading at their August 8, 2016 meeting.

**Finance and Human Resources Committee**

**Motion passed.** Moved: Supervisor Miller. Seconded: Supervisor Nielson. Vote: All Ayes, No Nays.

**Government Services Committee**

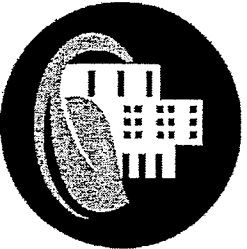
**Action:** Move to forward Joint Resolution 2016-71 by the Finance and Human Resources Committee and the Government Services Committee accepting the Racine County Plan of Library Service as submitted by the Racine County Library Planning Committee for funding years 2017-2019 to the County Board for 1st Reading at their August 8, 2016 meeting.

**Motion passed.** Moved: Supervisor Maier. Seconded: Supervisor Johnson-Harden. Vote: All Ayes, No Nays. Kaprelian-Becker abstained.

**#5. Adjournment**

**Action:** To adjourn the meeting at 6:33 p.m. **Motion passed.** Moved: Supervisor Maier. Seconded: Supervisor Johnson-Harden. Vote: All Ayes, No Nays.

# Wisconsin Counties Association WI PACE Opportunity



## PACE Program Overview

June 7, 2016

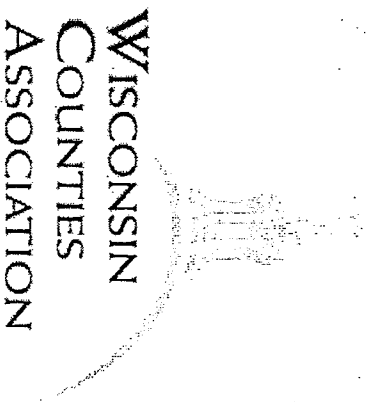
WISCONSIN  
COUNTIES  
ASSOCIATION

**VON Briesen**  
von Briesen & Hooper, S.C. Attorneys at Law

 **WECC**



# Wisconsin PACE Partnership



WISCONSIN  
COUNTIES  
ASSOCIATION



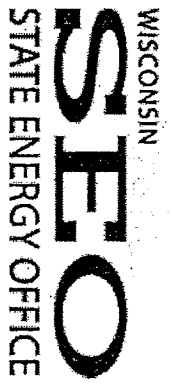
LEAGUE  
OF WISCONSIN  
MUNICIPALITIES



**Von Briesen**  
von Briesen & Koper, s.c. Attorneys at Law



**GREEN TIER**



WISCONSIN  
**SEO**  
STATE ENERGY OFFICE



**WECC**

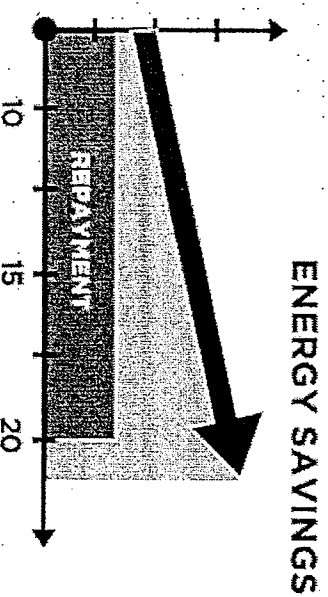


# What is PACE?



Assists local businesses with financing

- Renewable energy
- Energy efficiency
- Water conservation



Enabled by State of Wisconsin

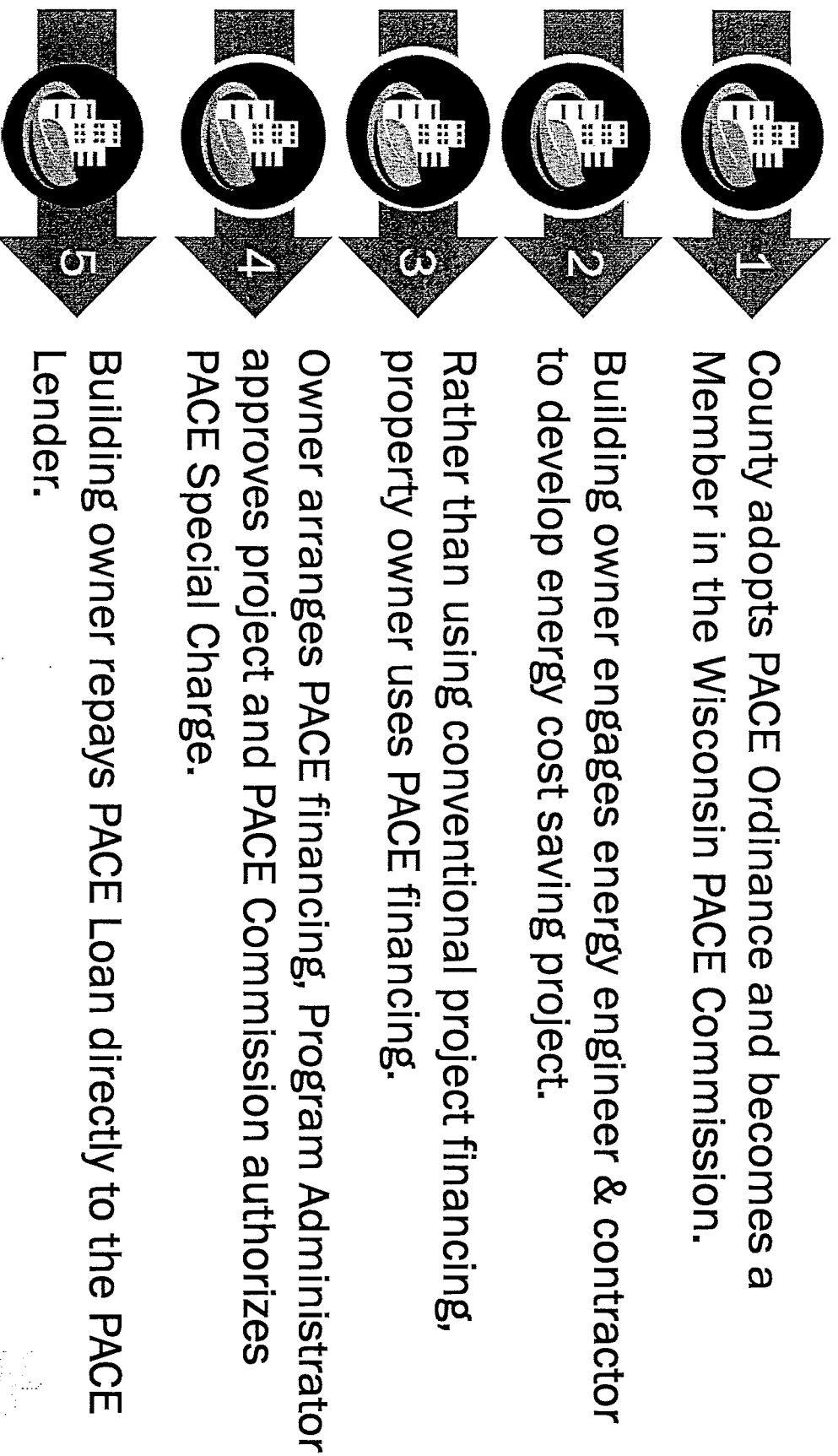
Legislation (Section 66.0627)



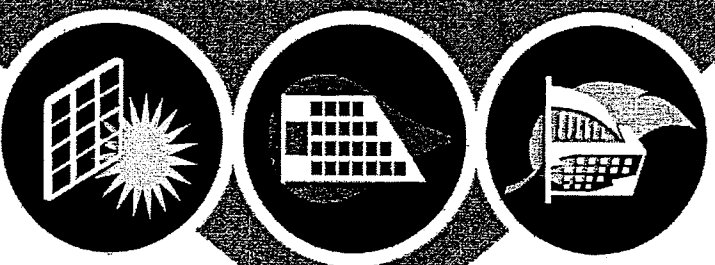
It's a loan secured by a special charge



# How PACE Works



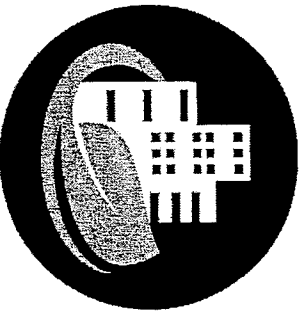
# PACE Benefits Property Owners



- Financing for 100% of PACE Project cost
- Exchange Equity w/ low cost debt
- Long Repayment Periods: up to 20 years.
- Savings > Investment = Positive Cash Flow
- Increase Net Operating Income & Property Value
- Energy Savings Performance Guarantees
- Transfers to new owner upon sale
- Tenants share cost & savings



# PACE Benefits Communities



**Stimulate** – job creation and economic activity

**Revitalize** - building stock and improve property values

**Profitable** – Lowers cost of doing business and boost bottom line of local enterprises

**Sustain** - achieve sustainability goals

**Participate** - 100% voluntary, only building owners that opt in pay for the special charge.





# Wisconsin PACE Commission Features



**Statewide Approach** - uniform program, applied consistently, helps promote scalability by simplifying participation for stakeholders.



**Project Compliance** – 3rd party program administrator ensures that projects comply with program requirements and certifies special charge repayment.



**Single Point of Access** - the administrator serves as the go-to contact for stakeholders who need program assistance.



**Open Market** - qualified private lenders provide property owners competitive rates and financing terms. Any contractor or project developer can work on a qualified project.



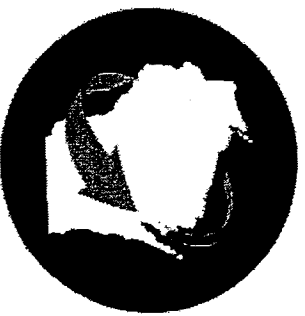
**Lender Consent** – any existing mortgage lender(s) are required to provide consent to any PACE Loan.



**Low Cost** – PACE requires no credit exposure or general obligation funds from Member Counties.



# PACE Commission Minimizes Risk



- Member County is not required to contribute any Capital or Operating Budget to participate.
- Third Party Program Administrator manages the PACE program, ensures project compliance and administers the Special Charge repayment.
- All PACE loans and special charges would require the consent of the existing mortgage holder(s), who may pay off delinquent special charges consistent with other tax delinquencies.
- Member County is not required to settle or reimburse PACE Special Charges to PACE Lenders.
- Collection and enforcement of delinquent special charges would occur pursuant to the County's pre-existing procedures.





## For More Information about the WI PACE Commission:

von Briesen & Roper, s.c.

Andy Phillips

414.287.1570

[aphillips@vonbriesen.com](mailto:aphillips@vonbriesen.com)

Wisconsin Counties Association

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Andy Guzikowski

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Foley & Lardner, LLP

Lynn Parins

608.258.4339

[lparins@foley.com](mailto:lparins@foley.com)



# PROMOTING SUSTAINABLE REINVESTMENT IN COMMUNITIES



The Wisconsin Green Tier Legacy Communities (GTLC), the Wisconsin Counties Association (WCA), and the League of Wisconsin Municipalities (LWM) work together to continually seek new and innovative ways to improve our communities. We are excited about the opportunity for Wisconsin to implement a statewide Property Assessed Clean Energy (PACE) program, and we invite you to join us in making this rewarding initiative a reality.

## What is PACE?

Communities across the United States are taking advantage of the economic development potential offered by PACE. PACE programs stimulate local economies by funding the upfront cost of energy efficiency, renewable energy, and water conservation upgrades for commercial and industrial buildings. The result? Business owners are empowered to save energy and money, create new jobs, and support the local economy—all without taxpayer assistance.

## PACE helps communities:

**STIMULATE** – PACE-funded projects stimulate local economies by generating new business opportunities. Jobs are created, products and services are purchased, and building owners save money on operating costs—improving the market for investment in your community.

**REVITALIZE** – Aging properties can be revitalized through the installation of efficient windows, lighting, heating, ventilation and air conditioning (HVAC) equipment, and more—improving the local building stock and, in turn, helping raise the value of property and the potential tax base.

**SUSTAIN** – Many communities have established sustainability goals, but lack the resources necessary to achieve their objectives. PACE fosters the completion of energy and water conservation projects, giving communities one more tool with which to achieve sustainability goals.

**PARTICIPATE** – Building owner participation in PACE is 100 percent voluntary. No property owner is obligated to take any action—only those who choose to use PACE to improve their property pay the special charge.

## PACE Commission: A Unified Approach

Creating a PACE program from the ground up can be time consuming and resource-intensive. That's why—with the support of the GTLC, the WCA, and the LWM—Wisconsin counties and municipalities are uniting to form a Joint Powers Commission to collectively and efficiently administer a single statewide PACE program. The initiative seeks to establish an open market PACE program for Wisconsin communities and building owners, minimizing the investment necessary to make PACE available in each municipality.

### ► THE JOINT EXERCISE OF POWERS AGREEMENT

To facilitate this goal, Wisconsin counties and municipalities enter into a joint exercise of powers agreement under Wisconsin Statute § 66.0301 (the "JPA"), by which they agree to form a Wisconsin PACE Commission (the "PACE Commission"). County members agree to adopt a Model PACE Ordinance (discussed below), and to delegate to the PACE Commission the ability to impose PACE special charges according to a single, uniform statewide PACE program in the County members' jurisdiction. Municipal members (cities,

# PROMOTING SUSTAINABLE REINVESTMENT IN COMMUNITIES

villages, and towns) join the Commission, participate in its governance, and agree to support the uniform statewide PACE program. The statewide PACE program is then administered by a third party, responsible for handling day-to-day PACE financing application reviews and approvals, as well as payment collections on behalf of the PACE Commission.

## ► THE MODEL ORDINANCE

County members agree to adopt a Model PACE Ordinance as a condition of joining the PACE Commission. Among other powers, this ordinance authorizes the County to impose a PACE special charge, collect payments for the special charge in installments, place those installments on the tax roll at its discretion, and delegate that authority to the PACE Commission.

## An Efficient Solution for Your Community

- **Statewide approach** – The PACE Commission will adopt uniform standards, documents, and best practices to be applied consistently across the state. A single PACE program will promote scalability by simplifying participation for stakeholders (financial institutions, contractors, project developers, and building owners).
- **Project compliance** – Serving as an agent of the PACE Commission, the Program Administrator will maintain and enforce comprehensive program guidelines to ensure each PACE project meets the requirements of the Wisconsin PACE Statute and program goals.
- **Single point of access** – The Program Administrator serves as a single point of access for stakeholders participating in or hoping to participate in PACE. The Administrator is the go-to contact for project reviews and PACE program approvals. Current and prospective participants always know where to turn should they have any questions regarding the program.
- **Open market** – The PACE Commission will establish an “open market,” meaning any qualified lender can participate—providing property owners with access to competitive rates and financing terms. Furthermore, any contractor or project developer can work on a qualified project, fostering local business development.
- **Lender consent** – The PACE Commission will require mortgage lenders to consent to PACE loans made on properties on which they hold a lien, ensuring PACE projects receive buy-in from necessary stakeholders



while helping promote the economic viability of PACE-funded projects.

- **Low cost** – Neither credit exposure, dedication of general funds, or allocation from constricted budgets are required for local governments to implement PACE. To help promote low-cost, efficient implementation, PACE will be administered by a Wisconsin nonprofit organization which will recover its costs through completed project fees.

## We Want to Hear From You!

The State of Wisconsin has adopted the necessary legislation required to implement PACE on a local level, and the PACE Commission is forming to collectively create and offer a single statewide PACE program. Now, it's up to each community to get involved! Contact any of the organizations or individuals below to help make Wisconsin's statewide PACE program a reality.

### **Wisconsin Counties Association** [wicounties.org](http://wicounties.org)

Jon Hochkammer | 866.404.2700 | hochkammer@wicounties.org

### **League of Wisconsin Municipalities** [lwm-info.org](http://lwm-info.org)

Curt Witynski | 608.267.2380 | witynski@lwm-info.org

### **Green Tier Legacy Communities** [greentiercommunities.org](http://greentiercommunities.org)

Laurel Sukup 608.267.6817 Laurel.Sukup@wisconsin.gov

### **von Briesen & Roper, s.c.** [vonbriesen.com](http://vonbriesen.com)

Andrew J. Guzikowski | 414.287.1438 | aguzikow@vonbriesen.com

R. Lynn Parins | 608.661.3977 | lparins@vonbriesen.com

Andrew T. Phillips | 414.287.1570 | aphillips@vonbriesen.com

### **WECC Energy Finance Solutions**

[energyfinesolutions.com/pace](http://energyfinesolutions.com/pace)

Jason Stringer | 608.729.6854 | jstringer@weccusa.org



Hello,

We are members of the Racine County Youth in Governance program and we will be participating in tonight's meeting.

This program serves to empower youth in Racine County by encouraging us to participate in local government.

We have agreed to abide by the applicable standards of conduct that would govern any elected county board member. While we are encouraged to participate and are allowed to have a non-binding advisory vote on matters before the committee, all formal action taken by this committee will be based solely on the binding votes made by County Board Supervisors.

July 12, 2016

RESOLUTION NO. 2016-67

RESOLUTION BY THE GOVERNMENT SERVICES COMMITTEE ESTABLISHING A LINE ITEM IN THE BUDGET TO ACCOMMODATE THE RECEIPT OF PROCEEDS AND DONATIONS FOR THE SALE OF THE OFFICIAL RACINE COUNTY FLAG TO RAISE MONEY FOR THE RACINE COUNTY SHERIFF'S DEPARTMENT HONOR GUARD

To the Honorable Members of the Racine County Board of Supervisors:

BE IT RESOLVED by the Racine County Board of Supervisors that the creation of a new non-lapsing revenue transfer account for the Youth in Governance and for the Honor Guard account, as set forth in Exhibit "A" that is attached hereto, for Honor Guard uniforms is authorized and approved.

BE IT RESOLVED by the Racine County Board of Supervisors that the fiscal note, as set forth in Exhibit "A" that is attached hereto, is hereby authorized and approved.

Respectfully submitted,

Government Services Committee

1st Reading \_\_\_\_\_

2nd Reading \_\_\_\_\_

BOARD ACTION

Adopted \_\_\_\_\_

For \_\_\_\_\_

Against \_\_\_\_\_

Absent \_\_\_\_\_

Monte G. Osterman, Chairman

Katherine Buske, Vice-Chairman

VOTE REQUIRED: MAJORITY

Melissa Kaprelian-Becker, Secretary

Prepared by:  
Corporation Counsel

Thomas Roanhouse

Scott Maier

Kiana Harden-Johnson

Mike Dawson

1 Resolution No. 2016-67

2 Page Two

3  
4 The foregoing legislation adopted by the County Board of Supervisors of  
5 Racine County, Wisconsin, is hereby:

6 Approved: \_\_\_\_\_

7 Vetoed: \_\_\_\_\_

8  
9 Date: \_\_\_\_\_

10  
11 \_\_\_\_\_  
12 Jonathan Delagrave, County Executive

13  
14  
15 **INFORMATION ONLY**

16  
17 **WHEREAS**, there is a need to establish a line item in the Racine County Budget to  
18 accommodate the receipt of donations and proceeds from the sale of the official Racine  
19 County flag; and

20  
21 **WHEREAS**, the purpose of this initiative is to help fund the Racine County  
22 Sheriff's Department Honor Guard.



\*JULY-12-16\*

FISCAL NOTE RESOLUTION NO: 2016-67

EXHIBIT "A"

Fiscal Year:

**2016**

Donations received from the sale of County Flags by the Youth In Governance will be deposited to account 10111.5245.2330 - Donations - YIG Flags

Via a Monthly Revenue transfer these funds will budgeted into two accounts:  
10111.7120.2330 - Materials - YIG Flag  
10187.7105.5240 - Honor Guard Uniforms

These funds will be used to cover the cost of flags that are being sold and then to fund uniforms for the Sheriff's Honor Guard.

FINANCE COMMITTEE RECOMMENDATION

After reviewing the Resolution/Ordinance and fiscal information supplied, your Finance Committee recommends FOR-AGAINST adoption.

REASONS

FOR	AGAINST



(3)

22 EAST MIFFLIN STREET, SUITE 900  
MADISON, WI 53703  
TOLL FREE: 1.866.404.2700  
PHONE: 608.663.7188  
FAX: 608.663.7189  
WWW.WICOUNTIES.ORG

**MEMORANDUM**

**TO:** County Board Chairs and County Executives  
**FROM:** Mark D. O'Connell, Executive Director *M. D. O'Connell*  
**DATE:** July 6, 2016  
**SUBJECT:** 2016 Annual Business Meeting Announcement

The 2016 Wisconsin Counties Association (WCA) Annual Business Meeting is scheduled as follows:

**2016 WCA ANNUAL BUSINESS MEETING**

**Sunday, September 25, 2016**

**3:30 p.m.**

**Wisconsin Center  
Room 102 ABC (First Floor)  
400 West Wisconsin Avenue  
Milwaukee, WI**

REC'D  
CLERK  
10 JUL - 8 AM 9:46  
REGISTERED CLERK  
RACINE COUNTY CLERK

If you have any questions about the Annual Business Meeting, please contact Sarah Diedrick-Kasdorf, Deputy Director of Government Affairs, at 608.663.7188.

We look forward to seeing you in Milwaukee County.

cc: WCA Board of Directors  
County Clerks  
County Administrators/Administrative Coordinators

MARK D. O'CONNELL, EXECUTIVE DIRECTOR



22 EAST MIFFLIN STREET, SUITE 900  
MADISON, WI 53703  
TOLL FREE: 1.866.404.2700  
PHONE: 608.663.7188  
FAX: 608.663.7189  
WWW.WICOUNTIES.ORG

## MEMORANDUM

**TO:** County Board Chairs and County Executives

**FROM:** Mark D. O'Connell, Executive Director *Mark D. O'Connell*

**DATE:** July 6, 2016

**SUBJECT:** 2016 WCA Annual Business Meeting Voting Procedures and Credentials

Following please find information on the 2016 WCA Annual Business Meeting voting procedures and credentials process:

Official Representative: The county board chair is the county's official representative. If the county board chair is unable to attend the Annual Business Meeting, a vice-chair can automatically serve as the official representative.

The county board chair can also designate a county board supervisor or executive, in writing, to serve as the county's official representative.

Designating an Official Representative: The county board chair must provide written notice to the executive director of the Wisconsin Counties Association designating the county's official representative if the county's delegate is not the chair or a vice chair of the county board. The easiest way to designate an official representative is to fill out a business meeting designee form. The form must be sent to Mark D. O'Connell, WCA Executive Director, 22 E. Mifflin Street, Suite 900, Madison, WI 53703. The form may also be faxed to 608.663.7189. A business meeting designee form is enclosed for your convenience.

Credentials: In order to be seated, a county's voting delegate must pick up the county's credentials. Credentials may be picked up starting at 3:00 p.m. on Sunday, September 25, 2016.

**This year's Annual Business Meeting will begin at 3:30 p.m. on Sunday, September 25 at the Wisconsin Center, Room 102 ABC (First Floor).**

If you have any questions, please feel free to contact Sarah Diedrick-Kasdorf, Deputy Director of Government Affairs, at the WCA office.

cc: WCA Board of Directors  
County Clerks  
County Administrators/Administrative Coordinators



## ANNUAL BUSINESS MEETING DESIGNEE FORM

I, \_\_\_\_\_, County Board Chair of  
(Insert Name)

\_\_\_\_\_ County, designate \_\_\_\_\_,  
(Insert County Name) (Insert Designee's Name)

\_\_\_\_\_ County Supervisor / Executive, to execute  
(Insert County Name)

\_\_\_\_\_ County's voting rights at the 2016 WCA Annual  
(Insert County Name)

Business Meeting.

Signature: \_\_\_\_\_

Date: \_\_\_\_\_

Please return form to:  
Wisconsin Counties Association  
Attn: Sarah Diedrick-Kasdorf  
22 E. Mifflin St., Suite 900  
Madison, WI 53703  
Fax: 608.663.7189

8

OUTAGAMIE COUNTY BOARD MEETING  
JUNE 14, 2016

RESOLUTION NO. 14—2016-17

Supervisor Stueck moved, seconded by Supervisor Sturm, for adoption.

RESOLUTION NO. 14—2016-17 IS ADOPTED.

1. THOMPSON	YES	13. WEGAND	YES	25. NOOYEN	YES
2. MILLER	YES	14. DE GROOT	YES	26. DUNCAN	YES
3. GRADY	YES	15. VANDEN HEUVEL	YES	27. CHILBERTSON	YES
4. PATIENCE	YES	16. LEMANSKI	YES	28. STURN	YES
5. GABRIELSON	YES	17. GROAT	Absent	29. BUCHMAN	YES
6. STRENN	YES	18. SPEARS	Absent	30. GRIESBACH	YES
7. HAMMEN	YES	19. STUECK	YES	31. CLEGG	YES
8. T. KRUEGER	YES	20. THOMAS	YES	32. VANDERHEIDEN	YES
9. I. KRUEGER	YES	21. THYSSEN	YES	O'CONNOR-SCHEVERS	YES
10. LAMERS	YES	22. HAGEN	YES	34. RETTLER	YES
11. MEYER	YES	23. KLEMP	YES	35. MELCHERT	Absent
12. McDANIEL	YES	24. PLEISS	YES	36. SUPRISE	YES
Item 13		Passed (33 Y - 0 N - 0 A - 3 Absent)			Majority Vote >

# RESOLUTION NO.: 14-2016-17

TO THE HONORABLE, THE OUTAGAMIE COUNTY BOARD OF SUPERVISORS

LADIES AND GENTLEMEN:

**MAJORITY**

1 2015 Act 261 (2015 Senate Bill 295) was enacted March 16, 2016, and published  
2 March 17, 2016. 2015 Act 261 made changes to include electronic voter registration,  
3 verification of registrations, proof of residence for voting, electronic poll lists, election  
4 equipment approval, counting of absentee ballots, and other elections and campaign  
5 finance items. 2015 Act requires additional categories of information in the official  
6 registration list (WisVote System), which largely relate to absentee voting activity.

7  
8 Under the Act, the official registration list must have separate columns indicating each of  
9 the following: (1) the date on which a voter applied to vote by in-person absentee ballot;  
10 (2) the date on which the clerk mailed an absentee ballot to a voter; (3) the date on which  
11 a voter returned the absentee ballot; (4) the polling location associated with each voter's  
12 address and ward or aldermanic district, if any; and (5) the mailing address for the  
13 municipal clerk associated with the polling location identified for a voter.

14  
15 The Act also requires clerks to input the required absentee voting information into the  
16 official registration list within a specified period of time. A clerk must enter or submit to  
17 the clerk's designee the information identified in (1), (2), and (3) above, as well as other  
18 required information about the voter, within 48 hours after mailing the absentee ballot,  
19 receiving the in-person absentee ballot application, or receiving the returned absentee  
20 ballot. If the information is submitted by the clerk to a designee, the clerk's designee  
21 must enter the information within 24 hours after receiving it from the clerk. If the deadline  
22 falls on a Saturday or Sunday, then the deadline is extended to the next business day.

23  
24 The Outagamie County Clerk is a provider of WisVote System services for 19  
25 municipalities within Outagamie County. WisVote Memorandum of Understanding  
26 (MOU) with the 19 municipalities was approved for the 2016-2017 election cycle by  
27 Resolution No. 108—2015-2016. The WisVote MOUs were signed by all 19  
28 municipalities. As part of the WisVote MOUs for services, the agreements state the  
29 following: "This Memorandum of Understanding will not require the County Clerk to  
30 track the absentee voting process through SVRS/WisVote, in the event such is required  
31 by the State of Wisconsin."

32  
33 With the enactment of 2015 Act 261, immediately prior to the April 5, 2016, election, the  
34 Wisconsin Government Accountability Board (GAB) urged providers of WisVote  
35 services to enable fulfillment of the absentee tracking service for the April 5, 2016,  
36 despite that MOUs might not require the service for those municipalities (reliers).

37  
38 The Outagamie County Clerk met with administration, reporting anticipated county clerk  
39 labor costs, difficulties with enablement of timely communication between  
40 provider/reliers, relier clerk issues with enablement of WisVote training/self-provision of  
41 absentee tracking in the compressed timeframe, issues relative to relier  
42 broadband/internet service, relier hardware/software challenges, and relier issues with

1 staffing. From the meeting, a decision was reached to comply with GAB's request to  
2 enter in absentee data into WisVote for the April 5, 2016, election. However, the timing  
3 deadline of 24 hour data entry from receipt of relier absentee information was not met  
4 approximately 30% of the time in entering in the data by the Outagamie County Clerk's  
5 staff for the 19 municipalities.  
6

7 Outagamie County municipal clerks, who provide their own WisVote services within  
8 their municipalities, were surveyed by the Outagamie County Clerk about the challenges  
9 with Act 261 absentee tracking with the fall partisan elections, most notably the  
10 November 8, 2016, General Election, when voter turnout will be closer to 100% of  
11 registered voters and absentee voters will be approximately five times what was  
12 experienced in the April 5, 2016 election. The survey respondents reported staffing  
13 challenges faced by provider clerks with other required deadlines.  
14

15 The Outagamie County Clerk reported estimated costs associated with providing  
16 WisVote absentee tracking services for the remaining 2016 elections for the 19 reliers.  
17 The estimate is approximately \$12,000 to enable sufficient labor to meet the 24 hour data  
18 entry requirement for a providing entity to enter absentee activity within WisVote. The  
19 estimate may not be sufficient and feasibility to provide deadline required service for the  
20 November 8, 2016, is being reported by the Outagamie County Clerk.  
21

22 Previous to the required tracking of absentee information in WisVote, clerks not utilizing  
23 WisVote, were required to keep a paper log of the absentee voter request, when the  
24 absentee ballot was mailed to the absentee voter, and when the ballot was received from  
25 the absentee voter by the municipal clerk. Additionally, clerks were required to make  
26 notations on the poll lists of voters who were mailed an absentee ballot. The required  
27 data entry of absentee ballot information into WisVote enables some efficiency with the  
28 data being entered prior to the printing of poll books and enables efficiency with  
29 reconciling voter participation. However, the deadlines required in the new legislation do  
30 not allow for batching information, are especially problematic for rural municipalities  
31 with no sufficient internet/broadband service, and requires additional labor for all  
32 municipal clerks to ensure compliance with the law.  
33

34 This resolution supports repealing 2015 Act 261 requirement that absentee voter/ballot  
35 tracking activity be entered into WisVote within a certain time frame. The WisVote  
36 absentee ballot tracking deadline, for both provider and relier clerks, is not feasible with  
37 current staffing and in some municipalities with infrastructure (no reliable  
38 broadband/internet service), will cost all election administration entities additional  
39 labor/funding, and requires an additional election deadline during a timeframe when other  
40 election activity is vitally more important for elections.  
41

42 NOW THEREFORE, the undersigned members of the Finance Committee and Legislative/Audit  
43 and Human Resources Committee recommend adoption of the following resolution.

44 BE IT RESOLVED, that the Outagamie County Board of Supervisors does support the repealing  
45 of Wisconsin Statutes 6.33(5)(a) 2. language that reads, "no later than 48 hours after mailing an absentee

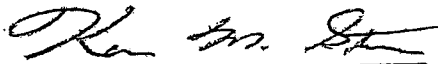
1 ballot or receiving an in-person absentee ballot application or an absentee ballot," and "no later than 24  
2 hours after receiving the information from the clerk," and

3 BE IT FINALLY RESOLVED, that the Outagamie County Clerk be directed to forward a copy  
4 of this resolution to the Wisconsin Government Accountability Board, Wisconsin county clerks,  
5 Lobbyist Mark Wadium, Outagamie County state legislators, and municipal clerks within Outagamie  
6 County.

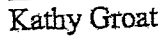
7 Dated this 14th day of June, 2016.

8 Respectfully submitted,

9 FINANCE COMMITTEE &  
10 LEGISLATIVE/AUDIT & HUMAN RESOURCES  
11 COMMITTEE

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16 Kevin Sturn

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20 Kathy Groat

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23 James Pleuss

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26 Nadine Miller

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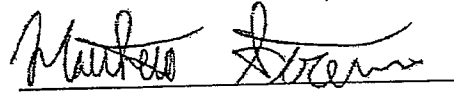
29 Peter Stueck

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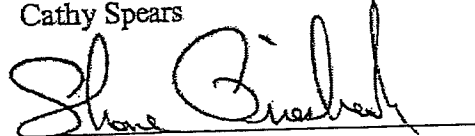
32 Travis Thyssen

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35 Cathy Spears

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38 Matthew Strenn

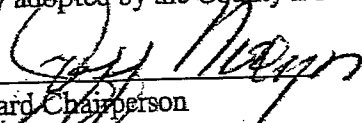
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41 Shane Griesbach

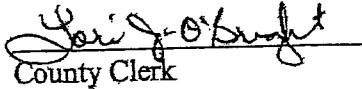
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Justin Krueger

44 Duly and officially adopted by the County Board on: June 14, 2016

45 Signed: 

46 Board Chairperson

47 Signed: 

48 County Clerk

49 Approved: 6/16/16

50 Vetoed: \_\_\_\_\_

51 Signed: 

52 County Executive





**OUTAGAMIE COUNTY BOARD MEETING  
JUNE 14, 2016**

RESOLUTION NO. 15—2016-

Supervisor Strenn moved, seconded by Supervisor Pleuss, for adoption.

RESOLUTION NO. 15—2016-17 IS ADOPTED.

1. THOMPSON	YES	13. WEGAND	YES	25. NOGYEN	YES
2. MILLER	YES	14. DE GROOT	YES	26. DUNCAN	YES
3. GRADY	YES	15. VANDEN HEIYEL	YES	27. CULBERTSON	YES
4. PATIENCE	YES	16. LEMANSKI	YES	28. STURN	YES
5. GABRIELSON	YES	17. GROOT	Absent	29. BUCHMAN	YES
6. STRENN	YES	18. SPEARS	Absent	30. GRIESBACH	YES
7. HAMMEN	YES	19. STUECK	YES	31. CLEGG	YES
8. T. KRUEGER	YES	20. THOMAS	YES	32. VANDERHEIDEN	YES
9. I. KRUEGER	YES	21. THYSSEN	YES	O'CONNOR-SCHEVERS	YES
10. LAMERS	YES	22. HAGEN	YES	34. RETTLER	YES
11. MEYER	YES	23. KLEMP	YES	35. MELCHERT	Absent
12. McDANIEL	YES	24. PLEUSS	YES	36. SUPRISE	YES
Item 14	Passed (33 Y - 0 N - 0 A - 3 Absent)			Majority Vote	>

## **RESOLUTION NO.: 15—2016-17**

TO THE HONORABLE, THE OUTAGAMIE COUNTY BOARD OF SUPERVISORS

LADIES AND GENTLEMEN:

*MAJORITY*

1           2015 Act 261 (2015 Senate Bill 295) was enacted March 16, 2016, and published  
2           March 17, 2016. 2015 Act 261 made changes to include electronic voter registration,  
3           verification of registrations, proof of residence for voting, electronic poll lists, election  
4           equipment approval, counting of absentee ballots, and other elections and campaign  
5           finance items. 2015 Act 261 requires that “on election night the [county] clerk shall post  
6           all returns, by ward or reporting unit, on an Internet site maintained by the county no later  
7           than 2 hours after receiving the returns.” The Wisconsin Statutes had previously required  
8           county clerks to post all returns, but the new provision has raised questions regarding the  
9           interpretation of “all returns.”

10  
11           Outagamie County is one of several counties whose election night returns are called in  
12           from the election inspectors/clerks. Outagamie County election equipment throughout  
13           the county, except for the Village of Wrightstown, is not capable of modeming in  
14           unofficial election returns, which would enable returns of all races/referenda being  
15           counted to be reported. Outagamie County utilizes the Planning Department’s staff and  
16           the Esri GIS program to report election night returns, which enables written reports and  
17           individual maps for each contest race/referenda. If “all returns” is interpreted as “all”  
18           school and municipal contests/local referenda, staffing requirements for both the county  
19           clerk’s office on election night and Planning Department labor to enter in additional  
20           municipal/school contests/referenda will in some cases double the requirements. The  
21           costs would especially be larger in the Spring elections when municipal and school races  
22           normally occur.

23  
24           Reporting school/municipal races within one county does not provide sufficient data for  
25           the determination of unofficial results. Numerous school districts and municipalities  
26           cross county lines in Outagamie County and other counties across Wisconsin. Finally,  
27           municipal and school official results are determined by those entities’ canvasses, not via  
28           the county canvass. Therefore, reporting unofficial results will not provide results of the  
29           final outcome of those contests/referenda.

30  
31           This resolution supports the definition of the election night returns to be reported at the  
32           county level to include county unofficial election returns relative to those races/referenda  
33           that the county canvass will review.

34  
35           NOW THEREFORE, the undersigned members of the Finance Committee and Legislative/Audit  
36           and Human Resources Committee recommend adoption of the following resolution.

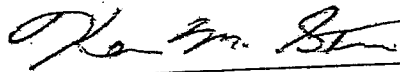
37           BE IT RESOLVED, that the Outagamie County Board of Supervisors does support definition in  
38           Wisconsin Statutes of reporting election night returns at the county level to include only county  
39           unofficial election returns relative to those races/referenda that the county canvass will review, and

1 BE IT FINALLY RESOLVED, that the Outagamie County Clerk be directed to forward a copy  
2 of this resolution to the Wisconsin Government Accountability Board, Wisconsin county clerks,  
3 Lobbyist Mark Wadium, Outagamie County state legislators, and municipal clerks within Outagamie  
4 County.

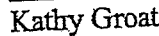
5 Dated this 14~~th~~ day of June, 2016

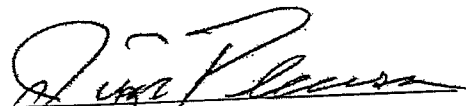
6 Respectfully submitted,

7 FINANCE COMMITTEE &  
8 LEGISLATIVE/AUDIT & HUMAN RESOURCES  
9 COMMITTEE

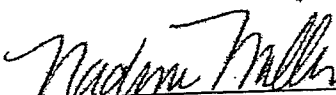
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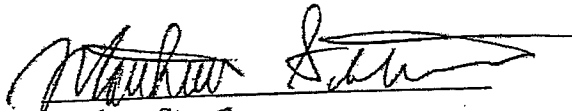
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30 Peter Stueck

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34 Travis Thyssen

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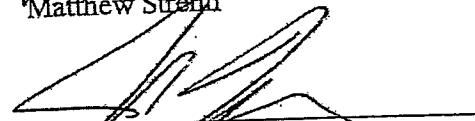
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38 Cathy Spears

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42 Matthew Strain

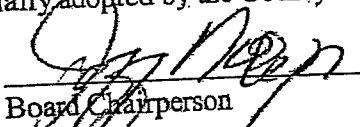
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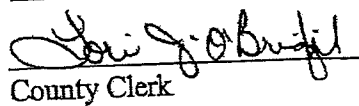
45  
46 Shane Griesbach

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50 Justin Krueger

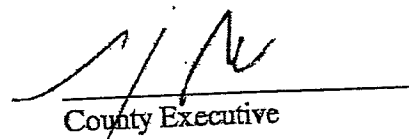
51 Duly and officially adopted by the County Board on: June 14, 2016

52  
53 Signed:   
54 Board Chairperson

55  
56   
57 County Clerk

58  
59 Approved: 6.16.16

60 Vetoed: \_\_\_\_\_

61  
62 Signed:   
63 County Executive

**OUTAGAMIE COUNTY FISCAL NOTE**

**INTRODUCTION:** This form must be attached to any resolution or ordinance which contains a spending or revenue proposal. The form should be completed by an individual within the department initiating the resolution or ordinance with assistance from the Financial Services Department. Contact the Finance Director (1674), Controller (1675) or Staff Accountant (1681) for assistance. Once completed, forward a copy of the form to the Financial Services Department for their review. Financial Services will forward a reviewed copy of the fiscal note to Legislative Services.

1. **Subject:** 2015 Act 261 - Posting of All Election Night Returns if the Definition of "All" Includes Municipal and School Contests and Referenda

2. **Description:** This section must be completed for all fiscal notes. Briefly and concisely describe the request. State assumptions used and discuss any current year and long-term fiscal impacts. (A separate attachment can be used)

2015 Act 261 requires that "on election night the [county] clerk shall post all returns, by ward or reporting unit, on an Internet site maintained by the county no later than 2 hours after receiving the returns." The Wisconsin Statutes had previously required county clerks to post all returns, but the new provision has raised questions regarding the interpretation of "all returns." As there are no municipal/school contests or referenda in August and minimal numbers in November 2016, the costs for the November 2016 races could be absorbed by the county clerk and Planning departments. However, in 2017, when the Spring elections occur, costs would significantly increase. While we are not sure of the costs at this time, an estimate is between \$10-20,000. Those estimated amounts would be included in the 2017 Proposed Budget.

**Current Year Budget Impact** (Check one or more of the following boxes)

Revenues                       Expenses (Cost)                       None

3. Is the specific cost or revenue included in the current year's budget?      yes ( X )    no ( )    partially ( )

4. If the proposal requests additional spending, can the additional cost be absorbed within the current year's line item?      yes ( )    no ( )    n/a ( X )

5. Is the proposal to accept additional revenues only?      yes ( )    no ( X )

6. Does this request modify/adjust the current year budget?      yes ( )    no ( X )  
If no, skip to question 8 below.

7. Detail current year budget changes. Please list cost center name, line item, account number and either the increase or decrease amount. (Please note that all budget adjustments must balance. For example, an increase in an expenditure account must be offset by a decrease in another expenditure account or the contingency fund or an increase in a revenue account or other funding sources such as fund balance applied.)


COST CENTER NAME	LINE ITEM (i.e. Salaries, Supplies, Etc.)	ACCOUNT NUMBER INCLUDING COST CENTER (i.e. 1004100.5100, 1004100.5400, etc.)	INCREASE (DECREASE) AMOUNT
N/A - Funds already budgeted			
2017 Estimated Costs will be included in the 2017 Proposed Budget.			

**Annual and Long-Term Impact**

8. Is the above Increase/Decrease a nonrecurring one-time expense or revenue?      yes ( )    no ( X )    n/a ( ) For a 2 year period

9. What is the anticipated annual and/or long-term cost or revenue impact?      Annual Cost      \$10-20,000  
Annual Revenue      -0-

Fiscal Note Prepared by Lori O'Bright, County Clerk

For Financial Services purposes only	
Reviewed By 	If expenditures are recorded in the financial system at a level of detail lower than the level 6 as shown above, indicate the specific account numbers and amounts below: Detail Expenditures Account Number      Amount
Date: <u>6/1/16</u>	
Comments:	



**Resolution No. 32 (2016)**  
**RESOLUTION TO SUPPORT "JUST FIX IT" FOR**  
**STATEWIDE ROAD MAINTENANCE**

1           WHEREAS, local government in Wisconsin is responsible for about 90% of the road  
2 miles in the state; and

3  
4           WHEREAS, Wisconsin's diverse economy is dependent upon county and town roads as  
5 well as city and village streets and transit systems across the state; and

6  
7           WHEREAS, according to "Filling Potholes: A New Look at Funding Local  
8 Transportation in Wisconsin," commissioned by the Local Government Institute of Wisconsin  
9 (LGI) the condition of Wisconsin's highways is now in the bottom third of the country; and

10  
11           WHEREAS, state funding for local roads in Wisconsin has failed to keep up with costs  
12 over the past several decades which has adversely affected local transportation finances.  
13 According to "Filling Potholes," municipal transportation spending has declined from \$275 per  
14 capita in 2000 to \$227 in 2012; and

15  
16           WHEREAS, Mass Transit Operating Aids and County Elderly and Disabled  
17 Transportation assistance programs are funded through the state gas tax and vehicle registration  
18 user fee systems. These programs are critical to ensuring that transportation services are  
19 delivered to vulnerable citizens. Proper funding for these programs helps ensure that all citizens  
20 have an opportunity to access the workplace as well as the marketplace; and

21  
22           WHEREAS, levy limits do not allow local governments to make up for the deterioration  
23 of state funding; and

24  
25           WHEREAS, Wisconsin's over-reliance on borrowing eats away at the state's segregated  
26 funding sources - the state gas tax and vehicle registration fees - which increasingly pay debt  
27 service rather than fund transportation needs; and

28  
29           WHEREAS, safety is a primary concern and responsibility of local governments across  
30 Wisconsin. Unfortunately, according to TRIP, a national non-profit transportation research  
31 group, Wisconsin had 347 non-interstate, rural road fatalities in 2013; and

32  
33           WHEREAS, the St. Croix County Board of Supervisors recognizes that our state highway  
34 and interstate system is the backbone of our surface transportation system and plays a vital role  
35 in the economy of Wisconsin. Both local *and* state roads need to be properly maintained in order  
36 for our economy to grow; and

37  
38           WHEREAS, from a competitive standpoint Wisconsin motorists pay significantly less  
39 than any of our neighbors when you combine the annual cost of the state gas tax and vehicle  
40 registration fees; and

41

42 WHEREAS, the Transportation Finance and Policy Commission, appointed by the  
43 Governor and Legislature clearly found that if Wisconsin does not adjust its user fees, the  
44 condition of both our state and local roads will deteriorate significantly over the next decade.  
45

46 NOW, THEREFORE, BE IT RESOLVED that the St. Croix County Board of  
47 Supervisors urges the Governor and Legislature to "Just Fix It" and to agree upon a sustainable  
48 solution: one that includes a responsible level of bonding and adjusts our user fees to adequately  
49 and sustainably fund all of Wisconsin's transportation system, including a targeted fund increase  
50 for local units of Government. Furthermore, the St. Croix County Board of Supervisors directs  
51 the Clerk to send a copy of this resolution to our State Legislators, Governor Scott Walker,  
52 Wisconsin Counties Association and the State of Wisconsin County Clerks.

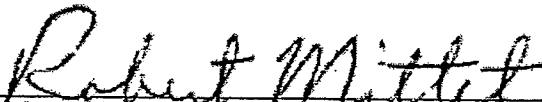
**Legal – Fiscal – Administrative Approvals:**

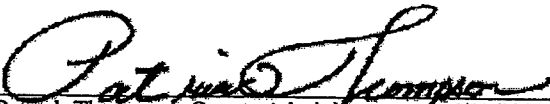
**Legal Note:**

**Fiscal Impact:**

This resolution lays the foundation for a positive future financial impact for most Wisconsin units of government.

  
Scott L. Cox, Corporation Counsel 6/16/2016

  
Robert Mittel, Finance Director 6/16/2016

  
Patrick Thompson, County Administrator 6/17/2016

06/13/16

Adopted

06/13/16

Transportation Committee APPROVED AS AMENDED

**RESULT:** APPROVED AS AMENDED [UNANIMOUS]

Next: 7/5/2016 5:00 PM

**MOVER:** Ryan S. Sicard, Supervisor

**SECONDER:** David Peterson, Supervisor

**AYES:** Sicard, Nelson, Ostness, Peterson, Peavey

Vote Confirmation.

  
William Peavey, Supervisor 6/20/2016

**St. Croix County Board of Supervisors Action:**

Roll Call - Vote Requirement – Majority of Supervisors Present

<b>RESULT:</b>	ADOPTED [18 TO 1]
<b>MOVER:</b>	William Peavey, Supervisor
<b>SECONDER:</b>	Daniel Hansen, Supervisor
<b>AYES:</b>	Sicard, Ring, Babbitt, Sjoberg, Long, Bergren, Nelson, Berke, Ostness, Larson, Hansen, Kiesler, Brinkman, Peterson, Anderson, Achterhof, Leibfried, Peavey
<b>NAYS:</b>	Tom Coulter

This Resolution was Adopted by the St. Croix County Board of Supervisors on July 5, 2016  
Cindy Campbell, County Clerk