

**COUNTY OF RACINE  
GOVERNMENT SERVICES COMMITTEE**

Monte G. Osterman, Chairman  
Katherine Buske, Vice Chairman  
Melissa Kaprelian-Becker, Secretary

Supervisor Thomas E. Roanhouse  
Supervisor Kiana Johnson-Harden  
Supervisor Scott Maier  
Supervisor Mike Dawson

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\*\*\* THIS LOCATION IS HANDICAP ACCESSIBLE. If you have other special needs, please contact the Racine County Board Office, 730 Wisconsin Avenue, Racine, Wisconsin 53403, Phone 262-636-3571, Fax 262-636-3491, or the TTD/RELAY 1-800-947-3529.\*\*\*

**NOTICE OF MEETING OF THE  
GOVERNMENT SERVICES COMMITTEE**

DATE: TUESDAY, SEPTEMBER 6, 2016

TIME: 6:00 p.m.

PLACE: AUDITORIUM  
IVES GROVE OFFICE COMPLEX  
14200 WASHINGTON AVENUE  
STURTEVANT, WI 53177

**AGENDA**

1. Public Comments
2. Chairman Comments
3. Approval of Minutes from previous meeting(s)
4. Old Business
5. New Business
  - a. Racine County Emergency Management Coordinator David Maack will present the 2015 Annual Report of the Racine County Office of Emergency Management
  - b. Communication received from Wisconsin Counties Association Memorandum, Resolutions of the Wisconsin Counties Association
6. Intern Report
7. Referrals from the County Board
  - a. Communication received from Wisconsin Counties Association Open Meetings, Public Records, and Drafting Meeting Notices: What Every County Official Should know
  - b. Resolution No. 16-114 from Richland County Opposing The U.W. Cooperative Extension Reorganization Plan
8. Adjournment



# GOVERNMENT SERVICES COMMITTEE MEETING MINUTES

August 2, 2016

AUDITORIUM  
IVES GROVE OFFICE COMPLEX  
14200 WASHINGTON AVENUE  
STURTEVANT, WISCONSIN 53177

Chairman Osterman called the meeting to order at 6:03 p.m. The meeting was attended by Supervisors Buske, Johnson-Harden, Maier, and Youth Representatives Novak. Also attending were Racine County Board Chairman Russell Clark, Racine County Chief of Staff M.T. Boyle, Racine County Treasurer Jane Nikolai, Tracy Strother and Bev Baker from UW Extension and Michael Lechner, City of Racine Housing Technician.

Excused: Supervisor Kaprelian-Becker, Dawson, Roanhouse, Youth Rep Marnell      Absent: Intern Gorman

## **#1. Public Comment**

None.

## **#2. Chairman Osterman Comments**

Chairman Osterman announced excused and absent members and read the Youth in Governance statement.

## **#3. Approval of minutes from July 26, 2016 meeting**

**Action:** To approve the minutes from the July 26, 2016 meeting as printed. **Motion passed.** Moved: Supervisor Harden-Johnson. Seconded: Supervisor Buske. Vote: All Ayes, No Nays. Youth Vote: Aye.

## **#4a. Presentation by John Hochkammer of the Wisconsin Counties Association and Jason Stringer of WECC regarding PACE (Property Assessed Clean Energy) financing**

Mr. Hochkammer gave an overview of the program explaining the commission is still being formed. Mr. Stringer gave a more in-depth explanation of how a county can work with the commission to offer financing to businesses in its county. Five counties in the state have approved PACE. One lender has already done \$20 million dollars in loans in Milwaukee and \$50 million dollars nationwide. In the eight years the program has been in existence nationwide, there has not been one loan default. Mr. Stringer took many questions from the Supervisors. A resolution would need to go to the County Board to move this process forward for Racine County. Appointments to the commission are needed; a question was asked regarding who makes the appointments. Mr. Hochkammer said he would get that information back to the committee.

## **#5a Old. Discussion and action on changes to committee chairs' statement for Youth in Governance existing statement**

Youth Rep Novak read the proposed Youth in Governance statement. Chairman Osterman related that he had shared the proposed statement with all committee chairs at an Executive Committee meeting and all were in favor of the statement changes.

**Action:** Approve statement change as presented and add to the Youth in Governance Handbook. **Motion passed.** Moved: Supervisor Buske. Seconded: Supervisor Johnson-Harden. Vote: All Ayes, No Nays. Youth Vote: Aye.

## **#5b Old. Reconsideration of Resolution 2016-67 By the Government Service Committee establishing a line item in the budget to accommodate the receipt of proceeds and donations for the sale of the official Racine County flag to raise money for the Racine County Sheriff's Department Honor Guard**

**Action:** Reconsider previous recommendation on Resolution 2016-67 By the Government Service Committee establishing a line item in the budget to accommodate the receipt of proceeds and donations for the sale of the official Racine County flag to raise money for the Racine County Sheriff's Department Honor Guard. **Motion passed.** Moved: Supervisor Buske. Seconded: Supervisor Johnson-Harden. Vote: All Ayes, No Nays. Youth Vote: Aye.

**Action:** To refer Resolution 2016-67 By the Government Service Committee establishing a line item in the budget to accommodate the receipt of proceeds and donations for the sale of the official Racine County flag to raise money for the Racine County Sheriff's Department Honor Guard back to the County Board at their meeting on August 8, 2016 with the recommended action to deny the resolution. **Motion passed.** Moved: Supervisor Buske. Seconded: Supervisor Johnson-Harden. Vote: All Ayes, No Nays. Youth Vote: Aye.

Chairman Osterman recessed the Government Services Meeting for a three-minute break and then reconvened the meeting.

**#5a New. Youth in Governance Annual Report by Tracy Strother and Bev Baker.**

A handout was distributed and reviewed with the committee. Youth feedback in the report was discussed, that the previous group of youth had participated in the design of the Racine County Flag. It was discussed that the opportunities to become a YIG should be going to a more diverse audience and not just schools. There was a request from the committee that the mentors be given more support and direction.

**Action:** To send to the Youth in Governance Annual Report to the County Board as a Communication at their meeting on August 8, 2016. **Motion passed.** Moved: Supervisor Maier. Seconded Supervisor Johnson-Harden. Vote: All Ayes, No Nays. Youth Vote: Aye.

**#5b New. Unity Project Discussion**

Bev Baker distributed a handout of the previous YIG's responses to questions they were asked about their time in the program. The questions covered how they felt about how they and their ideas were accepted and how they worked with the mentors. There was discussion regarding the idea of the YIG's being involved in something besides just the county committees. No consensus was reached and it was noted there was nothing in the handbook that speaks to that issue. Chairman Osterman didn't want any project to overshadow the core values. He then took the opportunity to thank Mr. Strother for all the good work he has done with and for the youth of Racine County and expressed how privileged he felt to have worked with him and wished him the best in the future.

**#6. Intern report**

No report was given.

**#7a. 2016 WCA Annual Business Meeting**

**#7b. Resolution No. 14-2016-17 from Outagamie County Board**

**#7c. Resolution No. 15-2016-17 from Outagamie County Board**

**#7d. Resolution No. 32 (2016) from St. Croix County**

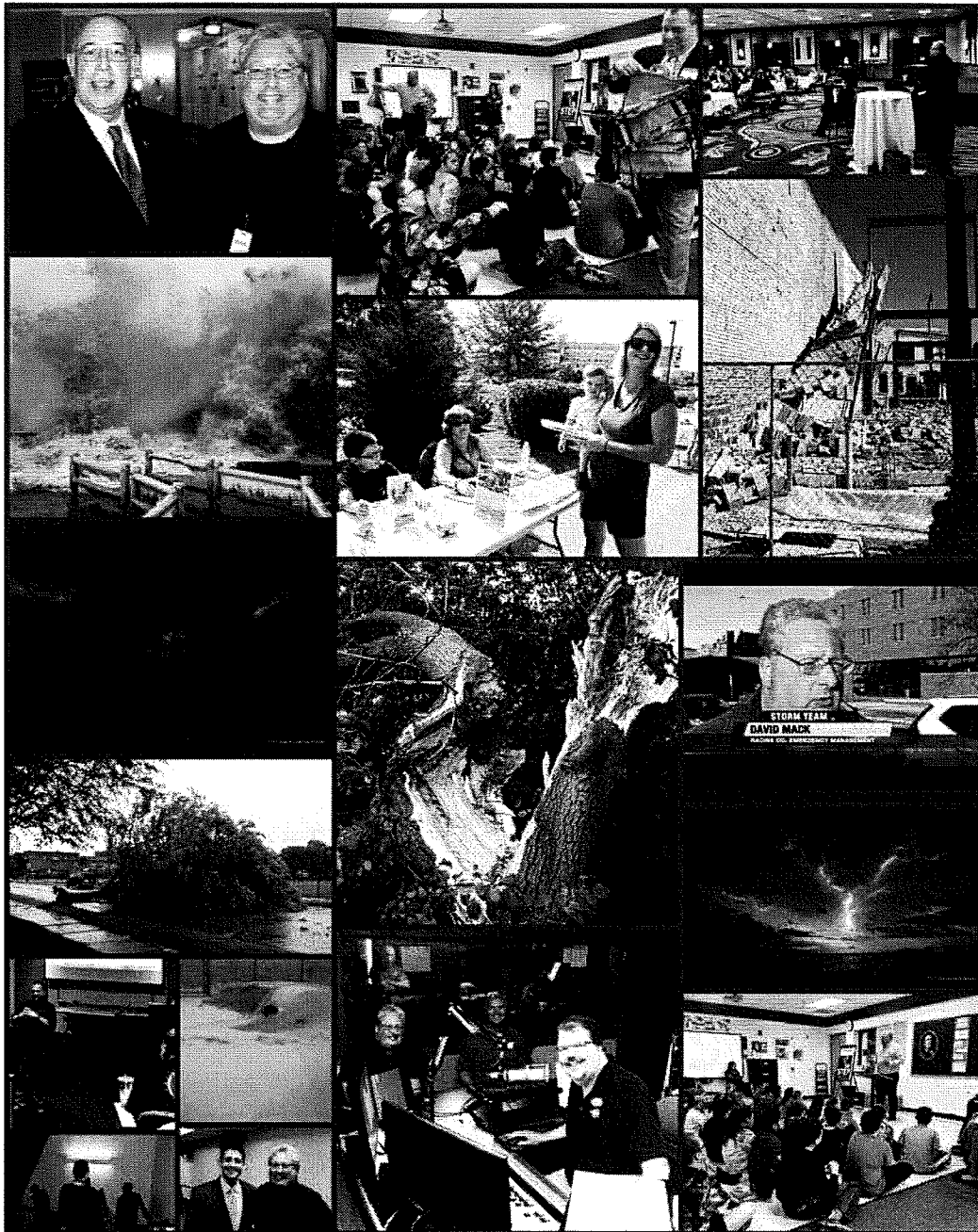
**Action:** To receive and file items #7a, #7b and #7c. and 7d. **Motion Passed.** Moved: Supervisor Buske. Seconded: Supervisor Johnson-Harden. Vote: All Ayes, No Nays. Youth Vote: Aye.

**# 8. Adjournment**

**Action:** To adjourn the meeting at 8:00 p.m. **Motion Passed.** Moved: Supervisor Johnson-Harden. Seconded: Supervisor Roanhouse. Vote: All Ayes, No Nays. Youth Vote: Aye.



# Racine County Office of Emergency Management



**2015 Annual Report**

**OFFICE OF EMERGENCY MANAGEMENT  
ANNUAL REPORT  
2015**

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LETTER FROM THE EMERGENCY MANAGEMENT COORDINATOR

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**"Building a Disaster Resistant Community-Making Disaster Resistance a Way of Life"**

## A Letter from the Emergency Management Coordinator

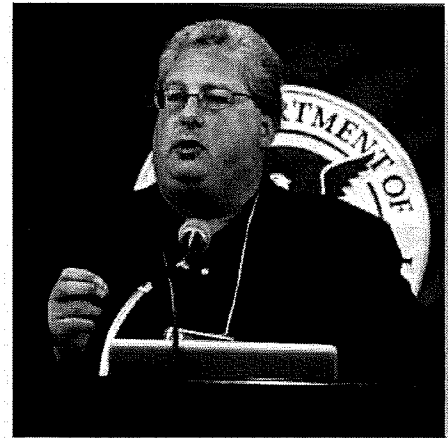
December 2015

Dear County Executive Delagrave:

I am pleased to present the 2015 Annual Report for the Racine County Office of Emergency Management (RCOEM).

2015 was a good year for emergency management. A relatively minor spring and summer storm season allowed us to focus on planning, exercise and public outreach initiatives.

All plans were updated and we began updating the Racine County Hazard Mitigation Plan. We were able to facilitate several emergency exercises for key stakeholders and we continued our public outreach efforts. In addition, we sponsored a well-attended Crude by Rail Awareness workshop for first responders.



I would like to thank Mike Buse, Jim Dobbs, Skip Twardosz, Dave Voss and Tom Knitter who serve Racine County as volunteer Deputy Emergency Management Coordinators. Their assistance has been invaluable and they are integral members of the emergency management team.

On a personal note, I would like to thank you for your support and participation in emergency management activities. We could not accomplish what we do without your support and leadership.

Respectfully submitted by:

Handwritten signature of David C. Maack

David C. Maack, CEM, CPM, WCEM  
Racine County Emergency Management

## 2015 Highlights

- Racine County received grants to update the Racine County Hazard Mitigation Plan and to conduct a training needs survey and assessment.
- David Maack celebrated 25 years as the Racine County Emergency Management Coordinator.
- The Racine County Hazardous Materials Plan was updated along with 65 off-site plans. In addition, 4 new off-site plans were developed.
- David Maack served on the Planning Committee for the Wisconsin Governor's Conference on Emergency Management and Homeland Security.
- RCOEM sponsored several state and national courses including Disaster Management for Electrical Power Systems and Isolation & Quarantine for Rural Communities.
- RCOEM provided Incident Command System training for the Racine County Sheriff's Office In-Service.
- A number of disaster exercises and drills were conducted including a tabletop and functional exercise for the City of Burlington which focused on a hazardous materials release.
- David Maack was a plenary speaker at the Tri-State Whole Community Conference held in Skokie, IL.
- David Maack will be chairing the Southeast Wisconsin Regional Emergency Management Collaboration Workgroup. In addition, RCOEM was represented at the Racine County Fire Chief's Association, Racine County Police Chief's Association, West End Public Works Association, Racine County Land Information Committee, Racine County Court Security Committee, Racine County Traffic Safety Commission, Racine County Executive and Employee Safety Committee's and the Racine County Local Emergency Food and Shelter Board.

## RCOEM MISSION

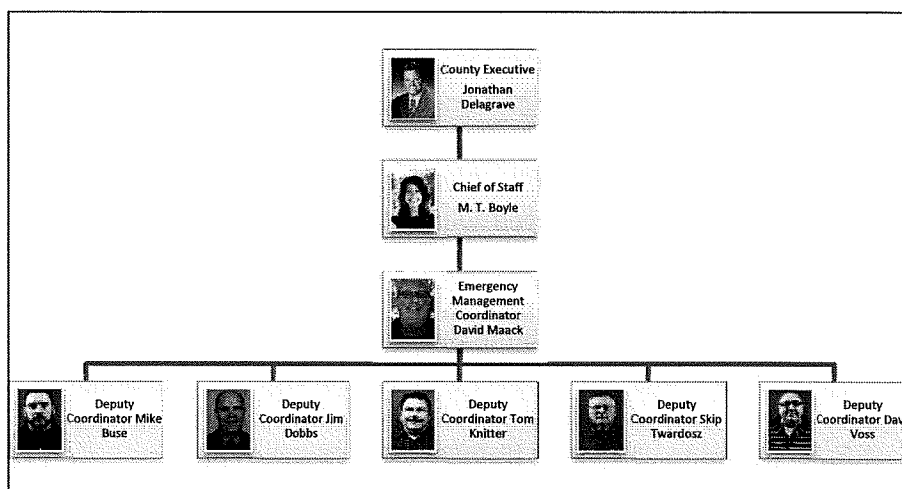
The Racine County Office of Emergency Management (RCOEM) is a planning and coordinating agency charged with developing both comprehensive all-hazard plans and specialized plans for chemical spills and terrorism. In addition, it is required to conduct disaster exercises and drills, provide emergency management-related training, conduct public awareness campaigns and respond to actual disaster or emergency situations. RCOEM provides key coordination and leadership to county departments, stakeholders, residents, and visitors.

Our mission is *“To assist the community in mitigating known hazards and in preparing for, responding to, surviving and recovering from both natural and man-made disasters”* and our motto is *“To build a ‘Disaster Resistant Community’ while ‘Making Disaster Resistance a Way of Life.’”*

Wisconsin Statutes §323.14 requires that the governing body of each county, town and municipality shall adopt an effective program of emergency management consistent with the state plan of emergency management. The office provides emergency management services to all municipalities in Racine County. It works closely with local fire, police and public health departments and is represented on the Racine County Law Enforcement Executives Association and the Racine County Fire Chiefs Association.

## RCOEM ORGANIZATION

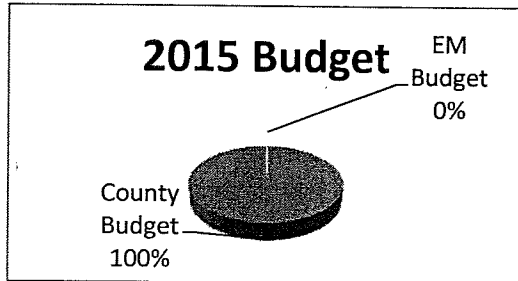
RCOEM is a relatively small department with 1.1 staff. In addition, five volunteer Deputy Emergency Management Coordinators are on call in the absence of the Emergency Management Coordinator.



During an actual disaster, the emergency management coordinator advises the County Executive on emergency management issues. If need be, an Emergency Operations Center is activated and key elected and appointed officials gather in it to manage the overall incident.

## BUDGET/GRANTS OVERVIEW

Emergency Management accounts for less than 0.1% of the overall county budget. And because the OEM budget is largely offset by a combination of federal and state grants, it is less than 0.1% of the county tax levy.



	EM Budget	County Budget
FY 2010	126,748	139,561,626
FY 2011	129,089	143,480,831
FY 2012	127,470	142,512,092
FY2013	124,790	140,091,656
FY2014	130,766	145,433,561
FY2015	201,071	147,663,861

Various grant opportunities become available each year. Two grants that RCOEM consistently receives are the Federal Emergency Management Agency's Emergency Management Performance Grant (EMPG), which is supposed to fund 50% of operations, and the Wisconsin Emergency Management's Emergency Planning and Community Right to Know Act (EPCRA) Grant, which funds a portion of our hazardous materials planning activities. The following summary provides a snapshot of grants managed in 2015.

<b>2015 Grants</b>		
Program/Grant Name	Description	Grant Amount
<b>EMPG</b>	The purpose of the Emergency Management Performance Grants is to assist state and local governments in enhancing and sustaining all-hazards emergency management capabilities. The Federal Emergency Management Agency provides the funding to local jurisdictions through the states.	\$ 116,677.00
<b>EPCRA</b>	This is a formula based planning grant to off-set expenses associated with implementing the Emergency Planning and Community Right to Know act (EPCRA) requirements.	\$36,969.00
<b>HMEP</b>	Planning grant funded by US DOT for the purpose of improving the delivery of EPCRA and enhance planning efforts with a focus on transportation. This grant was used to conduct a training needs assessment.	\$4538.75
		<b>\$158,184.75</b>

## EMERGENCY PLANNING

RCOEM works closely with emergency responders, community partners, and residents to engage in comprehensive disaster planning for the County of Racine.

RCOEM has developed and maintains more than 50 plans, annexes, appendices, and supporting documents that guide preparedness, response, recovery, and mitigation activities. Topics include Terrorism, Hazardous Materials, Mass Evacuation, Mass Care and Shelter, Medical and Health, Communications, and others.

### Racine County Hazard Mitigation Plan

Over 50 public and private sector partners, including representatives from non-governmental organizations, participated in Racine County's Hazard Mitigation Plan Update Kick-Off meeting at the IMet Center. A Hazard Mitigation Plan identifies policies and actions that can be implemented over the long term to reduce risk and future losses from disasters like flooding, as well as maintaining our eligibility to apply for hazard mitigation grants. The Southeastern Wisconsin Regional Planning Commission will assist Racine County in updating the plan.

<b>Racine County Comprehensive Emergency Management Plan and Emergency Support Functions.</b>	<ul style="list-style-type: none"><li>• Updated and revised the Racine County CEMP</li></ul>
<b>Racine County Hazardous Materials Plan</b>	<ul style="list-style-type: none"><li>• Updated the Racine County Hazardous Materials Plan</li></ul>
<b>Off Site Plans</b>	<ul style="list-style-type: none"><li>• 65 offsite facility plans were updated and 4 new offsite facility plans were developed.</li></ul>
<b>Racine County Emergency Response Plans</b>	<ul style="list-style-type: none"><li>• Updated Racine County ERPs for all Racine County buildings</li></ul>
<b>Mass Evacuation Plan</b>	<ul style="list-style-type: none"><li>• Updated the mass evacuation plan guidance</li></ul>
<b>Railroad Emergency Response Plan</b>	<ul style="list-style-type: none"><li>• Reviewed the Railroad Emergency Response Plan</li></ul>

**“Make a game plan and stick to it...unless it’s not working.” –Yogi Berra**

## TRAINING & EXERCISES

**Training** is an important component of preparedness. Throughout the year, RCOEM sponsors various training programs in Racine County. Many of these are grant funded, and target audiences may include both public safety agencies and the general public.

RCOEM provided NIMS 700, ICS 100 & 200 training for the Racine County Sheriff's Office In-Service and a Public Information Officer (PIO) 101 course for the Kansasville Fire Department.

RCOEM hosted three national courses as well as TRANSCAER's Crude by Rail course. **The National Emergency Response and Rescue Training Center (NERRTC)** provided MGT-345 Disaster Management for Electrical Power Systems. In addition, the **Rural Domestic Preparedness Consortium (RDPC)** provided two different classes on Isolation and Quarantine.

*"We don't rise to the level of our expectations; we fall to the level of our training."*  
-Archilochus

David Maack completed FEMA's **Level 1 Professional Continuity Practitioner** series. The Continuity Excellence Series is dedicated to recognizing and enhancing excellence in the development and implementation of Continuity programs. Courses in the Continuity of Operations curriculum tie in with the National Response Framework and will help officials and plan for and maintain operations in order to continue providing critical services to their stakeholders following a disaster.

**EXERCISES** and drills are great opportunities to test skills and plans under simulated conditions. Each year, Racine County Emergency Management participates in several exercises/drills.

### READY BURLINGTON

RCOEM developed and facilitated a tabletop exercise for the City of Burlington on September 10, 2015. The scenario involved a train derailment which impacted the entire community. City officials looked at evacuation concerns, sheltering option, economic impact and continuity of government. A functional exercise involving an anhydrous ammonia release at Air Liquide was held on October 3, 2015.



### FIRE DRILLS

RCOEM coordinated fire drills for various county buildings.

### EXERCISE/DRILL:

01/29/2015	RCI Prison Work Stoppage TTx
04/16/15	Statewide Tornado Drill
06/24/15	SWHSP Resilience Workshop/Exercise
09/10/15	Ready Burlington TTx



09/16/15 Ives Grove Fire Drill  
09/17/15 Courthouse Fire Drill  
09/18/15 DKRCSC Fire Drill  
09/18/15 LEC Fire Drill  
09/24/15 Western Racine County Service Center Fire Drill  
10/03/15 Ready Burlington Functional Hazmat Exercise-Air Liquide



## COMMUNITY ENGAGEMENT & PUBLIC OUTREACH

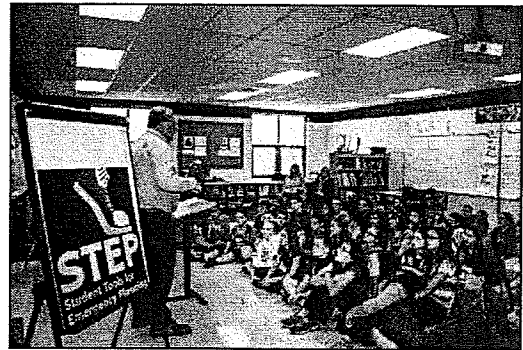
Racine County Emergency Management conducts comprehensive, robust public outreach campaigns throughout the year. Campaigns include winter, flood, tornado, severe thunderstorm and hazardous materials awareness; public outreach includes speaking, media interviews, a Ready Racine newsletter, email blasts and a website to name a few.

### STORM SPOTTER SEMINAR

RCOEM hosted the annual storm spotter seminar on March 26, 2015. Rusty Kapela (Retired National Weather Service Meteorologist) and Skip Voros (Milwaukee Area Skywarn Association) conducted the training. There were 43 attendees.

### STEP

Woodfield Elementary School teacher Mindy Crayton's 5<sup>th</sup> grade class held a special STEP (Student Tools for Emergency Planning) presentation in April. STEP is an award winning program that is designed to teach 5<sup>th</sup> grade students how to prepare for various emergencies including tornadoes, flooding and storms and encourages them to share the information with their families and to develop their own family emergency plan. Along with the knowledge, each student takes home a starter emergency kit. Principal Shirley Guelig kicked off the event. David Maack joined Tod Pritchard (Wisconsin Emergency Management), Dextra Hadnot (AT&T) and Rep. David Craig in encouraging the students to be prepared for all kinds of emergencies. At the end of the program, they received a "go" bag which they can add emergency supplies to.



### PROCLAMATIONS

County Executive Peter Hansen joined with Governor Scott Walker in proclaiming the week of April 13-17, 2015 as Tornado and Severe Weather Awareness Week. County Executive Jonathan Delagrave joined in proclaiming September as National Preparedness Month November 9-13, 2015 as Winter Awareness Week.

### SAFETY FAIRS

RCOEM participated in the Raising Healthy Kids! Health Fair and the Little Saints Childcare Center Safety Fair. In addition, RCOEM attended the National Nite Out Kick-Off.

### PUBLICATIONS

David Maack continues to write a Community Newsletter column for *The Journal Times*. In addition, articles that he writes occasionally appear in other publications:

- Ready Racine Newsletter-January 2015
- Community Newsletter: Let's all resolve to be ready in 2015 (*Journal Times* 01/09/15)
- IAEM BULLETIN: What Is a Resilient Community? (February 2015)

- Ready Racine Newsletter-April 2015
- Community Newsletter: April 13-17 is Tornado and Severe Weather Awareness Week (Journal Times 04/10/15)
- Community Newsletter: Be prepared for emergencies, severe weather (Journal Times 05/20/15)
- Ready Racine Newsletter-July 2015
- Planning For Railroad Emergencies (WI Counties Magazine July 2015)
- Community Newsletter: Why you should have an emergency plan (Journal Times 08/29/15)
- National Cyber Security Awareness Month (WI Counties Magazine October 2015)

### STORMREADY COUNTY

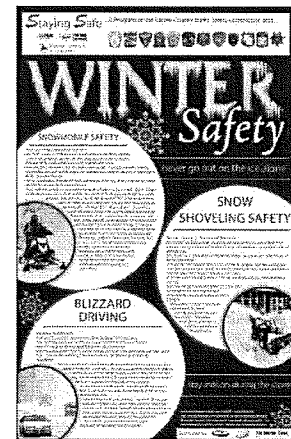
Racine County was recertified as a StormReady County. StormReady is a nationwide program that helps communities better protect their citizens during severe weather from tornadoes to tsunamis. The program encourages communities to take a proactive approach to improving local hazardous weather operations. StormReady provides emergency managers with clear-cut guidelines on how to improve their hazardous weather operations. StormReady also helps establish a commitment to creating an infrastructure and systems that will save lives and protect property. Receiving StormReady recognition does not mean that a community is storm proof, but StormReady communities will be better prepared when severe weather strikes.



### RACINE COUNTY TRAFFIC SAFETY COMMISSION

Racine County Emergency Management participates on the Racine County Traffic Commission. Each county is required to have a community-level, multi-disciplinary commission which is made up of a designated law enforcement officer, highway safety coordinator and highway commissioner, along with community representatives.

One program which is unique to the Racine County Traffic Commission is the monthly Staying Safe program, a partnership with the Journal Times and WRJN. The JT designs and produces a monthly safety poster and representatives from the commission participate on WRJN's "Community Conversations" program the third Friday of each month. This activity is coordinated by Racine County Emergency Management.



## SPILLS/INCIDENTS

### MILD STORM SEASON

Snow and cold were common during the first part of the new year but the remainder of the year was relatively mild. The first Tornado Warning of the season was issued on April 9, 2015 when tornadic storms pushed up into Wisconsin from Illinois. Fortunately, there were no confirmed tornadoes in Racine County. An unstable weather pattern resulted in Severe Thunderstorm and Tornado warnings on July 18, 2015. Although there was no tornado activity, strong winds did do minor damage through parts of Racine County.

## Racine County Severe Weather History

Year	Severe Thunderstorm		Tornado	
	Watch	Warning	Watch	Warning
2000	8	14	3	1
2001	10	7	1	1
2002	7	6	1	0
2003	4	6	3	0
2004	15	16	2	0
2005	11	5	5	3
2006	19	19	3	0
2007	2	11	3	0
2008	9	19	5	4
2009	7	8	1	2
2010	6	7	7	7
2011	8	17	2	0
2012	2	10	0	0
2013	5	8	2	4
2014	8	11	1	1
2015	5	15	2	2
<b>Total</b>	<b>126</b>	<b>179</b>	<b>41</b>	<b>25</b>

*"It can be 100 degrees in the shade one afternoon and suddenly there comes a storm with hailstones as big as golf balls, the prairie is all white and your teeth chatter. That's good – a reminder that you are just a small particle of nature, not so powerful as you think." –Lame Deer, Lakota*

# Wisconsin Counties Association

## 2016 Conference Resolution 1

Offered for consideration this 25th Day of September, 2016 by

### Iowa County

Relating to

## Supporting Amendment of State Legislation to Eliminate Restrictions on Transfer of Ownership of Municipal Dams

WHEREAS, Iowa County currently owns and maintains eleven PL-566 dams constructed and maintained through public financing, some of which are located on private lands; and

WHEREAS, in the future, Iowa County may wish to transfer ownership of its municipal PL-566 dams to private individuals or entities; and

WHEREAS, private individuals or entities may wish to take ownership of Iowa County's municipal PL-566 dams; and

WHEREAS, the transfer of dam ownership from municipalities to private individuals or entities may be mutually beneficial; and

WHEREAS, if ownership of a dam was transferred from a municipality to a private individual or entity, the dam would remain subject to inspection and oversight by the State of Wisconsin; and

WHEREAS, existing Wisconsin statutes and regulations do not allow for the transfer of a dam from municipal ownership to private ownership; and

WHEREAS, this is a subject of statewide interest, as there are other municipalities in Wisconsin similarly restricted in their ability to transfer ownership of municipal dams to private individuals or entities.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support amendment of existing Wisconsin statutes and regulations pertaining to dam ownership to allow the transfer of ownership of such dams from municipalities to private individuals or entities.

### STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Adopt.

2016 Conference Resolution 1

RESOLUTIONS COMMITTEE ACTION: Motion by Clendenning, second by Jepsen, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

II.K.11. Support amendment of existing Wisconsin statutes and regulations pertaining to dam ownership to allow the transfer of ownership of such dams from municipalities to private individuals or entities.

Agriculture, Environment, and Land Use

# Wisconsin Counties Association

## 2016 Conference Resolution 2

Offered for consideration this 25th Day of September, 2016 by  
**Eau Claire County**

Relating to

### Supporting Wisconsin Senate Bill 340 and Wisconsin Assembly Bill 515, Relating to Recycling Grants for Local Governments and Making an Appropriation

WHEREAS, the current 2015-2017 Biennial Budget Bill, 2015 Wisconsin Act 55, reduces Department of Natural Resources grant funding to responsible units of local government for certain eligible recycling expenses by \$4,000,000 for fiscal year 2015-2016 as compared to previous years, which equates to a reduction of approximately \$110,000 for Eau Claire County in 2016; and

WHEREAS, Senate Bill 340 and its companion bill, Assembly Bill 515, would increase the appropriation to the Department of Natural Resources for providing grants to responsible units of local government for certain eligible recycling expenses by \$2,300,000 for fiscal year 2015-16; and

WHEREAS, Eau Claire County supports the proposed restoration of funding to the recycling program in order to provide required and desirable recycling services that divert recyclable, reusable, and hazardous materials from the waste stream and help protect our natural resources and maintain a healthy and sustainable environment.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the State of Wisconsin support and approve Senate Bill 340 and Assembly Bill 515 in order to restore Department of Natural Resources grant funding to responsible units of local government to help maintain required and desirable recycling services.

**STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:** Indefinitely postpone.

**RESOLUTIONS COMMITTEE ACTION:** Motion by Decker, second by Bates, to indefinitely postpone. Motion carried.

**RESOLUTIONS COMMITTEE RECOMMENDATION:** Indefinitely postpone.

2016 Conference Resolution 2

2016 CONFERENCE ACTION:

Caption:

Agriculture, Environment, and Land Use



# Wisconsin Counties Association

## 2016 Conference Resolution 3

Offered for consideration this 25th Day of September, 2016 by

### Walworth County

Relating to

## Opposing Proposed Changes to Wisconsin Shoreland Zoning Standards as Outlined in the State of Wisconsin 2015-2017 Budget Bill

WHEREAS, the Walworth County Land Conservation Committee and Walworth County Zoning Agency have been advised that the Joint Committee on Finance passed Motion #520 as part of its discussion and deliberation on the State of Wisconsin 2016-2017 Budget Bill; and

WHEREAS, Paragraph 23 of Motion #520 changes the standards for the regulation of existing structures in the shoreland area contrary to adopted standards in NR 115 and to the detriment of environmental quality and the orderly development of Walworth County; and

WHEREAS, Paragraph 23 of Motion #520 changes the fair and equal application of shoreland requirements to give nonconforming structures (substandard structures in Walworth County) preference of development and reconstruction without permits; and

WHEREAS, the State of Wisconsin and Wisconsin Department of Natural Resources has adopted NR 115 and updated it periodically after public input and review; and

WHEREAS, Walworth County has been enforcing the minimum standards of NR 115 since approximately 1971 and has accumulated considerable experience while working with the various incarnations of NR 115; and

WHEREAS, Walworth County has 44 named lakes including Geneva Lake which is 5,262 acres in size, Delavan Lake which is 2,072 acres in size, and 165.4 miles of streams and rivers, including 3 outstanding resource waters of the state; and

WHEREAS, Walworth County has protected and balanced landowners rights, property values, and the environment when following the current minimum standards of NR 115; and

2016 Conference Resolution 3

WHEREAS, Walworth County has provided some additional protections for our waters by having a regulatory structure tailored to our unique resource that is slightly more restrictive than the minimums in NR 115 and feels strongly that counties should be able to enforce more than the minimum standards to protect their unique resources; and

WHEREAS, Walworth County feels that the minimum standards should not be changed without due consideration by the entire legislature, the Natural Resource Board and the public; and

WHEREAS, Walworth County strongly objects to Paragraph 23 of Motion #520 amending the 2015-2017 State of Wisconsin Budget (SB 21 and AB 21) because it weakens regulations for existing structures that do not meet setback requirements and does not provide adequate protection of our valuable water resources; and

WHEREAS, the amendment as written will prevent the local governmental units, charged by the State of Wisconsin with overseeing development within its shorelands, from protecting the rights of the property owner, the citizens of the area, and the environment in a fair and equitable manner; and

WHEREAS, Paragraph #23 of Motion #520 as written will result in unchecked development along our shorelines which will cause irreparable harm to the water quality of our county; result in a greater burden on the taxpayer to pay for enforcement; result in a drop in property values which in turn will damage the economy of our county; and promote harm to the environment by contributing to the degradation of our surface waters and ultimately the ground water of our county and the state.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose Paragraph 23 of Motion #520 to the State of Wisconsin 2015-2017 Budget Bill (SB 21 and AB 21); and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association alternatively proposes that Paragraph 23 of Motion #520 to the 2015-2017 Budget Bill (SB 21 and AB 21) be removed from the 2015-2017 Budget Bill and be debated separately.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Mackie, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 Conference Resolution 3

2016 CONFERENCE ACTION:

Caption:

II.D.2.p. Support the repeal of changes adopted to state shoreland zoning regulations enacted as part of 2015 Wisconsin Act 55, the 2015-17 state biennial budget.

Agriculture, Environment, and Land Use

# Wisconsin Counties Association

## 2016 Conference Resolution 4

Offered for consideration this 25th Day of September, 2016 by  
**Eau Claire County**

Relating to

### Repealing Statutory Provisions Enacted in the State of Wisconsin 2015-2017 Budget Concerning Shoreland Zoning Standards (Sections 1922am- 1922L of 2015 Wisconsin Act 55)

WHEREAS, when acting on the 2015-2017 State Biennial Budget, enacted as 2015 Wisconsin Act 55, the Wisconsin Legislature adopted into law sections 1922am-1922L, resulting in significant changes to the standards for regulation of existing nonconforming structures in shoreland areas, contrary to the adopted standards of Wisconsin Administrative Code NR 115; and

WHEREAS, sections 1922am-1922L of the 2015-2017 State Biennial Budget, enacted as 2015 Wisconsin Act 55, will prevent the local governmental units charged by the State of Wisconsin with overseeing development within its shorelands from protecting the rights of the property owner, the citizens of the area, and the environment in a fair and equitable manner; and

WHEREAS, sections 1922am-1922L of the 2015-2017 State Biennial Budget, enacted as 2015 Wisconsin Act 55, will result in unchecked development along our shorelines which will cause irreparable harm to the water quality of our county, result in a drop in property values which in turn will damage the economy of our county, and promote harm to the environment by contributing to the degradation of our surface waters and ultimately the ground water of our county and the state; and

WHEREAS, the State of Wisconsin and Wisconsin Department of Natural Resources have adopted Wisconsin Administrative Code NR 115 and updated it periodically after public input and review; and

WHEREAS, Eau Claire County has been enforcing the minimum standards of Wisconsin Administrative Code NR 115 since its inception in the late 1960s and has accumulated considerable experience while working with the various incarnations of Wisconsin Administrative Code NR 115 over many years, and furthermore, has noted during these many years that the current laws have protected the water quality in Eau Claire County and, at the same time, have protected property values, the county's wildlife and fisheries habitat and the natural scenic beauty of Eau Claire County's shorelands, and, at the same time, provided flexibility to property owners in development of their property; and

2016 Conference Resolution 4

WHEREAS, Eau Claire County has 18 lakes, 161 miles of trout streams along with 40 miles of shoreline along the Eau Claire and Chippewa Rivers that are pressured with both new development and redevelopment of existing structures; and

WHEREAS, Eau Claire County Board members conclude that the water quality of those water bodies within our county would suffer if development is not regulated to the benefit of both the property owner and the water body whose shorelines are proposed for development as it currently is in Wisconsin Administrative Code NR 115; and

WHEREAS, Eau Claire County feels strongly that counties should be able to enforce more than the minimum standards to protect their unique resources; and

WHEREAS, Eau Claire County feels that the minimum standards should not be changed without due consideration by the entire legislature, the Natural Resources Board, and the public; and

WHEREAS, state organizations including the Wisconsin Counties Association, Wisconsin County Code Administrators, Wisconsin Land and Water Conservation Association and Wisconsin County Planning and Zoning Directors have gone on record supporting the repeal of the statutory provisions created in the 2015-2017 Budget Bill, that concern the regulation of shorelands, specifically found in Sections 1922am through 1922L of 2015 Wisconsin Act 55 and request that any amendments be addressed through the normal legislative process to allow for important input from the general public regarding managing development activity around our state waterways.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the State of Wisconsin repeal Sections 1922am-1922L of the 2015-2017 State Biennial Budget, enacted as 2015 Wisconsin Act 55, and retain the current provisions of Wisconsin Administrative Code NR 115, and requests that any amendments to the shoreland zoning provisions of the Wisconsin Statutes be made through the normal legislative process to allow for open public discussion and input.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Bates, second by Jepsen, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

2016 Conference Resolution 4

Caption:

II.D.2.p. Support the repeal of changes adopted to state shoreland zoning regulations enacted as part of 2015 Wisconsin Act 55, the 2015-17 state biennial budget.

Agriculture, Environment, and Land Use

# Wisconsin Counties Association

## 2016 Conference Resolution 5

Offered for consideration this 25th Day of September, 2016 by

### Bayfield County

Relating to

## Local Control of Shoreland Zoning by Counties

WHEREAS, Bayfield County is blessed with plentiful and valuable inland lakes that provide recreation, tourism and valuable public and private properties; and

WHEREAS, Bayfield County has exercised excellent stewardship of their lakes; and

WHEREAS, the State Legislature has removed considerable local control with regard to lakeshore zoning.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the restoration of local control of shoreland zoning by counties.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Connors, second by Ostness, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

II.D.2.p. Support the repeal of changes adopted to state shoreland zoning regulations enacted as part of 2015 Wisconsin Act 55, the 2015-17 state biennial budget.

Agriculture, Environment, and Land Use

# Wisconsin Counties Association

## 2016 Conference Resolution 6

Offered for consideration this 25th Day of September, 2016 by  
**Bayfield County**

Relating to

### Gaining More Control from the State Legislature to Provide Authority for Counties to Safeguard their Water Resources

WHEREAS, there are many threats to ground and surface water resources; and

WHEREAS, the statewide “one size fits all” regulations by the WDNR and DATCP do not always account for the geological, geographical, topographical or hydrological uniqueness found across this vast state; and

WHEREAS, local differences are illustrated by the areas of the central sands, Karst areas or the heavy clay soils of northern Wisconsin, and proximity to inland and Great Lake resources further exemplify this.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the State Legislature provide counties greater authority to safeguard our vital water resources.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Connors, second by Clendenning, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

III.D.2.q. Support legislation providing counties greater authority to protect water resources.



# Wisconsin Counties Association

## 2016 Conference Resolution 7

Offered for consideration this 25th Day of September, 2016 by  
**Eau Claire County**

Relating to

### Requesting the Legislature Discontinue the Practice of Putting Forth and Fast-Tracking Piecemeal Bills Regarding Planning, Zoning and Land Use

WHEREAS, on November 3, 2015 Eau Claire County adopted Resolution R159-047 to repeal statutory provisions enacted in the State of Wisconsin 2015-2017 budget concerning shoreland zoning standards (Sections 1922am-1922L of 2015 Wisconsin Act 55); and

WHEREAS, 2015 Wisconsin Act 55 (the biennial budget bill), including the revisions to Wis. Stat. § 59.692 was enacted on July 12, 2015, published July 13, 2015 and in full force and effect from and after July 14, 2015, significantly and immediately changed the state's shoreland zoning policy, purpose and regulations. These changes were enacted without meaningful notice, public input opportunity, review by and input from local units of government or analysis by the Wisconsin Department of Natural Resources; and

WHEREAS, predictably the manner in which this legislation came about has resulted in a general state of confusion as to interpretation and implementation of the 2015 Wisconsin Act 55 shoreland zoning revisions. Opinions and interpretations have been put forth by the Wisconsin Department of Natural Resources (DNR), the Wisconsin Counties Association (WCA), the Wisconsin Legislative Council, and others regarding the meaning and impact of the 2015 Wisconsin Act 55 shoreland zoning revisions. These opinions and interpretations are not entirely consistent regarding the interplay of the 2015 Wisconsin Act 55 shoreland zoning revisions with existing law, including Wis. Admin. Code § NR 115 and Wis. Stats. §§ 59.69, 59.692 and 281. Consequently there is a lack of clear guidance regarding what the 2015 Wisconsin Act 55 shoreland zoning revisions require and allow, and a resulting uncertainty as to implementation, administration and enforcement of shoreland zoning at the county level; and

WHEREAS, Wisconsin counties have been authorized by state statutes since 1968 to enact and administer general zoning regulations in towns choosing to be subject to those regulations. The enabling legislation is currently codified in Wis. Stat. § 59.69; and

## 2016 Conference Resolution 7

WHEREAS, Wisconsin counties have been required by state statutes since 1968 to enact and administer shoreland zoning regulations. The enabling legislation is codified in Wis. Stat. § 59.692 with rules and standards promulgated by the DNR and set forth in Wis. Admin. Code § NR 115; and

WHEREAS, state statutes dictate the process by which counties may revise shoreland or zoning regulations, said process typically involves numerous steps and notifications and opportunities for town board and public input. This process generally takes anywhere from 4-8 weeks to complete; and

WHEREAS, subsequent to enactment of the 2015 Wisconsin Act 55 shoreland zoning revisions, a number of bills were proposed, including AB 563, AB 582, AB 583 and AB 600, that impact planning, zoning and land use at the local level. These bills were introduced one week, and several were sent to public hearing the next, offering little or no opportunity for public input, or analysis by state or local regulators of the meaning of the bills or how the proposed law would interact with existing laws; and

WHEREAS, the development community and property owners typically seek information from county code administrators regarding pertinent zoning regulations months before submitting final applications, relying on the code administrators to provide accurate information as to the zoning regulations surrounding a project. The changes brought about by the 2015 Wisconsin Act 55 shoreland zoning revisions, and the piecemeal bills subsequently introduced and fast-tracked, have created a climate of uncertainty and frustration for the development community, property owners, and county code administrators, all of which contributes to a loss of efficiency and productivity.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request that the legislature discontinue the practice of putting forth and fast-tracking piecemeal bills regarding planning, zoning and land use; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association urges the state legislature to instead adopt a systematic review by a group of primary stakeholders of state laws (existing or proposed) that impact planning, zoning, and land use, with a concurrent process involving notice and public input opportunities. This will result in the thoughtful and deliberate consideration that is certainly due planning, zoning, and land use laws; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association would welcome the opportunity to participate in comprehensive, collaborative discussions, public listening sessions, and hearings regarding state shoreland and comprehensive zoning regulations to discuss manners in which each could be improved.

2016 Conference Resolution 7

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Decker, second by Kraft, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2016 CONFERENCE ACTION:

Caption:

Agriculture, Environment, and Land Use

# Wisconsin Counties Association

## 2016 Conference Resolution 8

Offered for consideration this 25th Day of September, 2016 by

### Door County

Relating to

## Recommendations as to Legislation that Impacts Planning, Zoning, and Land Use Laws

WHEREAS, Door County requested, by adoption of Resolution 2015-58 on June 23, 2015, that Item #23 of Motion #520, §§ 1922am – 1922L of the biennial budget bill, representing proposed revisions to § 59.692, Wis. Stats., Zoning of Shorelands, be removed from the biennial budget bill and addressed in stand-alone legislation. This request, although echoed by dozens of other counties, fell on deaf ears; and

WHEREAS, 2015 Wisconsin Act 55 (the biennial budget bill), including the revisions to § 59.692, Wis. Stats., was enacted on July 12, 2015, published July 13, 2015, and in full force and effect from and after July 14, 2015, significantly and immediately changing the state's shoreland zoning policy, purpose, and regulations. These changes were enacted without meaningful notice, public input opportunity, review by and input from local units of government, or analysis by the Wisconsin Department of Natural Resources; and

WHEREAS, predictably, the manner in which this legislation came about has resulted in a general state of confusion as to interpretation and implementation of the 2015 Wisconsin Act 55 shoreland zoning revisions. Opinions and interpretations have been put forth by the Wisconsin Department of Natural Resources (DNR), the Wisconsin Counties Association (WCA), the Wisconsin Legislative Council, and others regarding the meaning and impact of the 2015 Wisconsin Act 55 shoreland zoning revisions. These opinions and interpretations are not entirely consistent regarding the interplay of the 2015 Wisconsin Act 55 shoreland zoning revisions with existing law, including Ch. NR 115, Wis. Adm. Code ["NR 115"] and §§ 59.69, 59.692, and 281, Wis. Stats. Consequently, there is a lack of clear guidance regarding what the 2015 Wisconsin Act 55 shoreland zoning revisions require and allow, and a resulting uncertainty as to implementation, administration, and enforcement of shoreland zoning at the county level; and

WHEREAS, Wisconsin counties have been authorized by state statutes since 1968 to enact and administer general zoning regulations in towns choosing to be subject to those regulations. The enabling legislation is currently codified in § 59.69, Wis. Stats.; and

2016 Conference Resolution 8

WHEREAS, Wisconsin counties have been required by state statutes since 1968 to enact and administer shoreland zoning regulations. The enabling legislation is codified in § 59.692, Wis. Stats., with rules and standards promulgated by the DNR and set forth in NR 115; and

WHEREAS, state statutes dictate the process by which counties may revise shoreland or zoning regulations, said process typically involves numerous steps and notifications and opportunities for town board and public input. This process generally takes anywhere from 4-8 weeks to complete; and

WHEREAS, subsequent to enactment of the 2015 Wisconsin Act 55 shoreland zoning revisions, a number of bills were proposed, including AB 563, AB 582, AB 583 and AB 600, that impact planning, zoning and land use at the local level. These bills were introduced one week, and several were sent to public hearing the next, offering little or no opportunity for public input, or analysis by state or local regulators of the meaning of the bills or how the proposed laws would interact with existing laws; and

WHEREAS, the development community and property owners typically seek information from county code administrators regarding pertinent zoning regulations months before submitting final applications, relying on the code administrators to provide accurate information as to the zoning regulations surrounding a project. The changes brought about by the 2015 Wisconsin Act 55 shoreland zoning revisions, and the piecemeal bills subsequently introduced and fast-tracked, have created a climate of uncertainty and frustration for the development community, property owners, and county code administrators, all of which contributes to a loss of efficiency and productivity.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby respectfully request that the legislature discontinue the practice of putting forth and fast-tracking piecemeal bills regarding planning, zoning, and land use; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association urges the state legislature to instead adopt a systematic review by a group of primary stakeholders of state laws (existing or proposed) that impact planning, zoning, and land use, with a concurrent process involving notice and public input opportunities. This will result in the thoughtful and deliberate consideration that is certainly due planning, zoning, and land use laws; and

BE IT FURTHER RESOLVED that the Wisconsin Counties Association would welcome the opportunity to participate in comprehensive, collaborative discussions, public listening sessions, and hearings regarding state shoreland and comprehensive zoning regulations to discuss manners in which each could be improved.

2016 Conference Resolution 8

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Brey, second by Clendenning, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2016 CONFERENCE ACTION:

Caption:

Agriculture, Environment, and Land Use

# Wisconsin Counties Association

## 2016 Conference Resolution 9

Offered for consideration this 25th Day of September, 2016 by

### Walworth County

Relating to

## Supporting Proposed Legislation Relating to Declarations of Domestic Partnership and Marriage Licenses

WHEREAS, under current law, a county clerk generally may not issue a declaration of domestic partnership until at least five days after the clerk receives the declaration of domestic partnership application; and

WHEREAS, at his or her discretion, a clerk may issue a declaration of domestic partnership less than five days after the application if the applicant pays an additional fee of not more than \$10 to cover any increased processing cost incurred by the county; and

WHEREAS, the proposed legislation increases the maximum additional fee allowed for this discretionary service from \$10 to \$25; and

WHEREAS, under current law, in order to form the legal status of domestic partners, individuals are required to complete the declaration of domestic partnership, sign the declaration, have signatures acknowledged by a notary and submit the declaration to the register of deeds; and

WHEREAS, the proposed legislation requires that these steps be taken within 30 days after the clerk issues the declaration of domestic partnership; and

WHEREAS, under current law, when a county clerk issues either a marriage license or a declaration of domestic partnership, he or she must provide a pamphlet describing the causes and effects of fetal alcohol syndrome and the dangers to a fetus from the mother's use of drugs during pregnancy; and

WHEREAS, the proposed legislation requires the clerk to provide information describing causes and effects of fetal alcohol syndrome and the dangers to a fetus from the mother's use of drugs during pregnancy rather than specifying that the clerk provide a physical pamphlet with that information.

2016 Conference Resolution 9

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support the proposed legislation making the guidelines and fees for issuing a marriage license and a declaration of domestic partnership the same and allows updates to information that is statutorily required to be distributed with a marriage license application.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Jepsen, second by Bates, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2016 CONFERENCE ACTION:

Caption:

County Organization and Personnel



# Wisconsin Counties Association

## 2016 Conference Resolution 10

Offered for consideration this 25th Day of September, 2016 by

### Bayfield County

Relating to

## Funding from State Legislation to Strengthen Bayfield County's Broadband System

WHEREAS, a high speed dependable broadband system is critical to a modern robust economy; and

WHEREAS, Bayfield County has multiple areas of the county with weak or non-existent coverage of broadband.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request greater funding from the State Legislature to assist Bayfield County with building and strengthening their broadband system.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Decker, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

I.D.44. Seek increased financial support from the state of Wisconsin to build and strengthen access to broadband in counties across the state.

# Wisconsin Counties Association

## 2016 Conference Resolution 11

Offered for consideration this 25th Day of September, 2016 by

### Door County

Relating to

## Opposing the UW-Extension Reorganization Plan

WHEREAS, the process used to develop the UW-Extension Reorganization Plan was flawed, providing inadequate opportunity for meaningful input and consideration of county concerns; and

WHEREAS, the plan, as proposed, jeopardizes the partnership between UW-System and Wisconsin counties, a partnership built on communication, collaboration and engagement; and

WHEREAS, the current Cooperative Extension system has a proven track record of success for more than 100 years as a single county based model for governance, locally set levy contribution and county determined educational programming priorities under the oversight of a County Agriculture and Extension Education Committee designated by the elected county board; and

WHEREAS, the reorganization plan imposes a drastic change on rural county extension programs, shifts a greater portion of Extension resources to urban areas, reduces educator positions in rural counties, and adds a new layer of administrative overhead not accountable to county boards; and

WHEREAS, Wisconsin counties are unlikely to continue the current level of county tax levy support in future years if direct educational services are significantly decreased, thereby making the proposed reorganization plan reckless and financially unsustainable.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose the UW-Cooperative Extension reorganization plan approved by Chancellor Sandeen on February 10, 2016; and

BE IT FURTHER RESOLVED that counties are not willing to continue providing local tax levy funding at the current level if direct county educator services are decreased as described in the plan while eliminating accountability to the County Agriculture and Extension Education Committee and county board; and

2016 Conference Resolution 11

BE IT FURTHER RESOLVED that counties welcome the opportunity to be engaged in a meaningful process of developing a more workable reorganization plan.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Clendenning, second by Kane, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2016 CONFERENCE ACTION:

Caption:

County Organization and Personnel

# Wisconsin Counties Association

## 2016 Conference Resolution 12

Offered for consideration this 25th Day of September, 2016 by

### Price County

Relating to

## Opposing the UW-Cooperative Extension Reorganization Plan

WHEREAS, the process used to develop the UW-Cooperative Extension Reorganization Plan was flawed and provided little opportunity for meaningful consideration of county concerns; and

WHEREAS, the plan, as proposed, jeopardizes the partnership between the UW-System and Wisconsin counties, a partnership which was built on working together to find solutions, rather than accepting a plan unilaterally imposed by a decision of UW-Extension; and

WHEREAS, the current Cooperative Extension System has a proven track record of success for over 100 years as a single-county based model for governance, locally set levy contribution, and individual county-determined education programming priorities under the policy guidance of each County Extension Committee designated by the elected county board; and

WHEREAS, the reorganization plan imposes a drastic and reckless change, eliminates local faculty education positions, and adds an unnecessary layer of area director positions who will not provide face-to-face educational programs, nor be accountable to local partners and county boards; and

WHEREAS, the district boundaries established in the reorganization plan partners Price County with counties that have had little past experience or apparent common interests with Price County, denying Price County's request to reconsider the district boundary; and

WHEREAS, Wisconsin counties are unlikely to continue the current level of county tax levy support in future years if direct educational services are significantly decreased, thereby making the proposed reorganization plan financially unsustainable.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose the UW-Cooperative Extension reorganization plan approved by Chancellor Sandeen on February 10, 2016; and

2016 Conference Resolution 12

BE IT FURTHER RESOLVED that counties are not willing to continue providing local tax levy funding at the current level if direct educational faculty services are decreased as described in the plan while eliminating accountability to the County Extension Committee and the County Board; and

BE IT FURTHER RESOLVED that counties welcome the opportunity to be engaged in a meaningful process of developing a more workable reorganization plan.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Jepsen, second by Ostness, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2016 CONFERENCE ACTION:

Caption:

County Organization and Personnel

# Wisconsin Counties Association

## 2016 Conference Resolution 13

Offered for consideration this 25th Day of September, 2016 by

### Eau Claire County

Relating to

## Supporting a Change in State Law to Allow Individual Counties to Make County Civilian Correctional Officers Protective Status Under the Wisconsin Retirement System

WHEREAS, Eau Claire County created the civilian correctional officer classification in 1990 and began the transition from a jail staffed by deputy sheriffs to civilian correctional officers at that time; and

WHEREAS, civilian correctional officers do not meet the principal duties test that 51% or more of their duties consist of active law enforcement duties as set forth in Wis. Stat. § 40.02(48)(a) as interpreted by Wisconsin Appellate Court Decisions; and

WHEREAS, civilian correctional officers are classified as general employees and state prison guards are classified as protective service under the Wisconsin Retirement System; and

WHEREAS, the duties of a civilian correctional officer and state prison guard for supervising and disciplining inmates are similar; and

WHEREAS, we believe civilian correctional officers, as well as state correctional officer's duties, require frequent exposure to a high degree of danger or peril and also require a high degree of conditioning.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby support a change in state law to allow individual counties to make county civilian correctional officers protective status under the Wisconsin Retirement System.

### STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Mackie, second by Connors, to indefinitely postpone. Motion carried.

2016 Conference Resolution 13

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2016 CONFERENCE ACTION:

Caption:

County Organization and Personnel  
Judicial and Public Safety

# Wisconsin Counties Association

## 2016 Conference Resolution 14

Offered for consideration this 25th Day of September, 2016 by

### Walworth County

Relating to

## Urging the State Legislature to Pass Legislation to Transfer Jurisdiction of 17-Year-Old Delinquent Offenders Back into the Juvenile Justice System from the Adult Corrections System

WHEREAS, Wisconsin is one of only nine states in which 17-year-old offenders fall under the jurisdiction of the adult corrections system; and

WHEREAS, 98% of crimes committed by 17-year-old offenders are insignificant or considered not serious; and

WHEREAS, 10,000 17-year-old offenders are moved into the adult corrections system each year and, as a result, these offenders have an adult criminal record; and

WHEREAS, having an adult criminal record will negatively impact future opportunities such as college and employment; and

WHEREAS, the brain development of a 17-year-old minor is not complete in the area of recognition, and this may have a long-term impact on decisions he or she makes; and

WHEREAS, states that have moved 17-year-old offenders back into the juvenile justice system have exhibited reduced recidivism and costs; and

WHEREAS, on a trial basis, Outagamie County has successfully treated fifty-four (54) 17-year-old offenders under the juvenile justice system at little or no cost and with no repeat incidents. Additionally, the juvenile offenders are making restitution and receiving treatment.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature to pass legislation to transfer jurisdiction of 17-year-old offenders back into the juvenile justice system from the adult corrections system, including a viable means to fund the increased cost to the counties related to this transition.



2016 Conference Resolution 14

**STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS**

**COMMITTEE:** Amend the resolved clause to insert the following after “system”: , including a viable means to fund the increased cost to the counties related to this transition. Adopt as amended.

**RESOLUTIONS COMMITTEE ACTION:** Motion by Bates, second by Decker, to adopt. Motion by Ostness, second by Mackie, to amend the resolved clause to insert the following after “system”: , including a viable means to fund the increased cost to the counties related to this transition. Motion carried. Resolution adopted as amended.

**RESOLUTIONS COMMITTEE RECOMMENDATION:** Adopt as amended by the Resolutions Committee.

**2016 CONFERENCE ACTION:**

**Caption:**

III.B.3.k. Support a change in the age of adult jurisdiction to 18 only if full state funding is provided to counties and reviewed annually to offset the costs of serving 17-year-old delinquents.

# Wisconsin Counties Association

## 2016 Conference Resolution 15

Offered for consideration this 25th Day of September, 2016 by

### Walworth County

Relating to

## Opposing the Proposed Changes to Wisconsin's Current Long-Term Care System – Family Care, IRIS, Partnership, and Aging & Disability Resource Centers

WHEREAS, the proposed governor's 2015-2017 budget proposal would dismantle Wisconsin's nationally admired long-term care (LTC) system currently serving nearly 55,000 older adults and individuals with disabilities, and substantially reduce legislative oversight of the LTC system; and

WHEREAS, the governor's budget would eliminate IRIS; radically change Family Care and replace all eight existing regional, homegrown LTC managed care organizations (MCOs) with statewide for-profit health insurance companies providing both health care and LTC services, using a no-bid process, and give authority to the Department of Health Services (DHS) to eliminate county-run Aging & Disability Resource Centers (ADRCs) by contracting out many of their functions; and

WHEREAS, this massive upheaval was initiated with no input from people receiving LTC services or their families, aging or disability advocates, local officials, MCOs, ADRCs, provider agencies, the State Long Term Care Advisory Council, or legislators; and

WHEREAS, the current LTC system was the outgrowth of four years of intensive LTC reform planning involving LTC consumers and families, aging and disability advocates, providers, counties and state officials, resulting in strong bi-partisan support for a LTC-only version of Family Care which now enjoys very high customer satisfaction ratings; and

WHEREAS, the hoped-for reforms have actually been produced by the current system: reducing nursing home utilization, reducing the portion of Medicaid spent on LTC and creating locally-based ADRCs to provide prevention and one-stop information on LTC for all citizens; and

WHEREAS, Walworth County has provided prevention, options counseling, information and assistance and benefit services to citizens of its county; and

## 2016 Conference Resolution 15

WHEREAS, the current system of Family Care, IRIS, Partnership and ADRCs has created huge savings for taxpayers while maintaining quality; reducing the Medicaid portion of the budget from 53% in 2002 to 43% in 2011; reducing the nursing home population by 11,000 people; keeping administrative costs for Family Care down to 4.2%; and limiting MCO surpluses to 2%; and

WHEREAS, the IRIS program was started in 2008 to provide a non-managed care, free market alternative for people who want to self-direct all of their services, and this popular, unique and flexible program has grown rapidly to its current enrollment of 11,500 people; and

WHEREAS, ADRCs have become a nationally recognized model and one of the most important roles of county government to meet a variety of needs and reduce the costs of the growing LTC population; and

WHEREAS, there are no projected additional savings resulting from the Governor's proposed changes in LTC.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby encourage state officials to retain Wisconsin's existing successful and cost effective models of Family Care, IRIS, Partnership and ADRCs, and the current level of legislative oversight; ~~should make other models available in all counties to eliminate waiting lists, sustain quality, and achieve further savings,~~ and should resume previous joint efforts of all stakeholders to continually pursue new opportunities to improve the LTC system.

### STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Amend to delete "should make other models available in all counties to eliminate waiting lists, sustain quality, and achieve further savings;" from the resolved clause. Adopt as amended.

RESOLUTIONS COMMITTEE ACTION: Motion by Brey, second by Kraft, to adopt. Motion by Brey, second by Frohling, to amend to strike "should make other models available in all counties to eliminate waiting lists, sustain quality, and achieve further savings;". Motion carried. Resolution adopted as amended.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt as amended by the Resolutions Committee.

2016 CONFERENCE ACTION:

2016 Conference Resolution 15

Caption:

- III.I.2.d. Encourage state officials to retain Wisconsin's existing successful and cost-effective models of Family Care, IRIS, Partnership, and ADRCs, and the current level of legislative oversight; and should resume previous joint efforts of all stakeholders to continually pursue new opportunities to improve the LTC system.

Health and Human Services

# Wisconsin Counties Association

## 2016 Conference Resolution 16

Offered for consideration this 25th Day of September, 2016 by

### Bayfield County

Relating to

## Requesting a Delay in the Joint Finance Committee Adoption of Family Care/IRIS 2.0 Concept Paper

WHEREAS, the Family Care and IRIS programs enable individuals with physical disabilities, cognitive disabilities, and the frail elderly to remain in their own homes to avoid institutionalization; and

WHEREAS, the 2015-2017 State Budget, Act 55, directs the Department of Health Services (DHS) to make a number of recommendations for changes to the Family Care and IRIS Programs, that will be referred to as Family Care/IRIS 2.0; and

WHEREAS, the proposed changes are expected to improve participant services and experiences and improve health and community living outcomes while saving taxpayer dollars through gains in efficiency and effectiveness; and

WHEREAS, the Wisconsin Department of Health Services held public hearings throughout the state in September and October 2015 and received testimony from interested parties, then submitted the Family Care/IRIS 2.0 Concept Paper to members of the Wisconsin Joint Finance Committee recommending action; and

WHEREAS, the Concept Paper lacks sufficient detail and does not adequately address a number of concerns identified at the 2015 public hearings, including:

1. The elimination of the current IRIS uniform statewide mechanism used to calculate individual budgets for participants, and the allowance for each Integrated Health Agency (IHA) to design its own budget setting methodology (note: if not eliminated, the current IRIS uniform statewide mechanism must be modified to accurately address the needs of frail elders).
2. Eliminating the ability for current Managed Care Organizations (MCO) to continue to provide service by dividing the state into only three Family Care/IRIS 2.0 zones.
3. Reducing the ability of small, locally owned and operated businesses to continue to provide services to members after the “any willing provider” provision expires three years after the transition to IHAs (note: the final Concept Paper states a minimum of three years).

2016 Conference Resolution 16

4. Expecting Aging and Disability Resource Centers (ADRC) to engage current members and provide them with information regarding the transition to Family Care/IRIS 2.0 while phasing enrollment to IHAs over several months, not allowing adequate time for members and other stakeholders to learn how these transitions may affect members and to discover any unintended consequences of the new program.
5. Referencing improvements that will be made, but not explaining the modifications to reduce or relieve counties of the current financial burden for providing services (e.g., behavioral health) to Family Care members or how IHAs are expected to improve crisis service capacity.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby recommend that more detail on these key areas be made available prior to the Concept Paper's adoption by the Members of the Wisconsin Joint Finance Committee.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Connors, second by Jepsen, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2016 CONFERENCE ACTION:

Caption:

Health and Human Services

# Wisconsin Counties Association

## 2016 Conference Resolution 17

Offered for consideration this 25th Day of September, 2016 by

### Outagamie County

Relating to

## Opposing Legislation Which Would Give Community-Based Residential Facilities the Ability to Administer Psychotropic Medications

WHEREAS, legislation has been proposed relating to informed consent for psychotropic medications in nursing homes and community-based residential facilities (CBRFs); and

WHEREAS, the bill requires a community-based residential facility to obtain a signed acknowledgment form for administration of psychotropic medications and creates requirements for obtaining a signed acknowledgment form, for residents who are prescribed medications while off the premises of a community-based residential facility; and

WHEREAS, current law already requires that nursing homes obtain written informed consent before administering a psychotropic medication that contains a boxed warning to any patient with a degenerative brain disorder; and

WHEREAS, the proposal maintains current law for skilled nursing facilities, but adds the requirement to obtain a signed acknowledgment form from a CBRF resident with a degenerative brain disorder who has been prescribed a psychotropic medication that has a black box warning; and

WHEREAS, the language is patterned after statutes related specifically to nursing homes; however, CBRFs are not nursing homes; and

WHEREAS, unlike nursing homes, CBRFs are not a medical model and do not have regulatory requirements related to medical director (physician) and nursing staffing; and

WHEREAS, most CBRF staff do not have the knowledge or expertise to conduct the discussion on psychotropics with CBRF residents, family members, and/or legal representative, as they are not licensed nurses as is statutorily acceptable; and

2016 Conference Resolution 17

WHEREAS, it is agreed that informed consent in these circumstances is vital but contend that these discussions, and obtaining a signed acknowledgement form, should be the responsibility of the prescriber of the psychotropic medication, not the CBRF.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose legislation which would give community-based residential facilities the ability to administer psychotropic medications.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Indefinitely postpone.

RESOLUTIONS COMMITTEE ACTION: Motion by Clendenning, second by Bates, to indefinitely postpone. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Indefinitely postpone.

2016 CONFERENCE ACTION:

Caption:

Health and Human Services



# Wisconsin Counties Association

## 2016 Conference Resolution 18

Offered for consideration this 25th Day of September, 2016 by

### Outagamie County

Relating to

## Opposing Legislation Affecting Child Welfare Practice

WHEREAS, legislation has been proposed which will compromise child welfare best practice; and

WHEREAS, the most significant issue with the proposals is law enforcement involvement in all child welfare cases; and

WHEREAS, the proposed legislation is in sharp contrast to evidence-based practice and creates issues with jurisdiction and confidentiality; and

WHEREAS, the proposals could negatively impact alternative responses such as community and other voluntary services; and

WHEREAS, additionally, it does not take into consideration the philosophical differences between law enforcement and child welfare agencies.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose proposed legislation relating to the referral of cases of suspected or threatened child abuse or neglect to the sheriff or police department, coordination of the investigation of those cases, and referral of those cases to the district attorney for criminal prosecution.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Bomberg, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

2016 Conference Resolution 18

Caption:

- III.K.11. Oppose legislation that negatively impacts best/evidence-based practices utilized by counties when serving children and families involved in the child welfare system.

Health and Human Services

# Wisconsin Counties Association

## 2016 Conference Resolution 19

Offered for consideration this 25th Day of September, 2016 by

### Outagamie County

Relating to

## Opposing Proposed Legislation Prohibiting Any Employer, Including State and Local Governments, from Demoting, Suspending, Discharging, or Otherwise Discriminating Against an Employee or Contractor, Intern or Volunteer, for Refusing to be Vaccinated Against Seasonal Influenza

WHEREAS, legislation has been proposed prohibiting any employer, including state and local governments, from demoting, suspending, discharging, or otherwise discriminating against an employee or contractor for refusing to be vaccinated against seasonal influenza; and

WHEREAS, an employee, under the bill, includes any intern and any volunteer; and

WHEREAS, the proposal further prohibits any employer from refusing to hire a prospective employee or renew the contract of an employee or contractor for refusing to be vaccinated against seasonal influenza.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose proposed legislation prohibiting any employer, including state and local governments, from demoting, suspending, discharging, or otherwise discriminating against an employee or contractor, intern or volunteer, for refusing to be vaccinated against seasonal influenza.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Jepsen, second by Mackie, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

## 2016 Conference Resolution 19

### Caption:

- III.E.2.d. Oppose legislation prohibiting any employer, including state and local governments, from demoting, suspending, discharging, or otherwise discriminating against an employee or contractor, intern or volunteer, for refusing to be vaccinated against seasonal influenza.

Health and Human Services

# Wisconsin Counties Association

## 2016 Conference Resolution 20

Offered for consideration this 25th Day of September, 2016 by

Fond du Lac County

Relating to

### Requesting the State of Wisconsin Fund a Study on the Impact of Industrial Wind Turbines on Human Health

WHEREAS, industrial wind turbines are in operation in seven counties within the state of Wisconsin; and

WHEREAS, in several of those counties, the citizens living near the wind turbines have reported common health concerns that they believe are caused by the audible and inaudible sounds and vibrations of the wind turbines located near their homes; and

WHEREAS, several counties have been working to address some of those health concerns; however, no county has moved forward to declare wind turbines a hazard to human health; and

WHEREAS, if only one county would undertake a study to determine if there is an impact from industrial wind turbines on human health, there is not enough population within the affected areas to provide an adequate number of subjects to have such a study accepted by the scientific and medical communities; and

WHEREAS, since this is a larger state issue and there are additional proposed wind turbine sites in at least one other area of the state, a study on the impact of industrial wind turbines on human health needs to be undertaken at the state level.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby ~~request~~ recommend Governor Scott Walker and the State Legislature appropriate dollars within the state budget to fund a study an independent study, that includes baseline data, on the impact of industrial wind turbines on human health.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS  
COMMITTEE: Adopt.

2016 Conference Resolution 20

RESOLUTIONS COMMITTEE ACTION: Motion by Ostness, second by Jepsen, to adopt. Motion by Decker, second by Ostness, to amend the resolved clause to strike “request” and replace with “recommend”; and to replace “a study” with “an independent study, that includes baseline data,”. Motion carried. Resolution adopted as amended.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt as amended by the Resolutions Committee.

2016 CONFERENCE ACTION:

Caption:

III.E.3.k. Recommend the state of Wisconsin fund an independent study, that includes baseline data, on the impact of industrial wind turbines on human health.

Health and Human Services

# Wisconsin Counties Association

## 2016 Conference Resolution 21

Offered for consideration this 25th Day of September, 2016 by

### Walworth County

Relating to

## Urging the State Legislature to Include Fourth Time OWI Offenders in 2009 Wisconsin Act 100 Funding

WHEREAS, 2009 Wisconsin Act 100 (Act 100) currently provides probation, assessment, and treatment options for persons convicted of second or third OWI offenses; and

WHEREAS, Walworth County does not utilize Act 100 funding for those convicted of a second OWI offense because of the lack of incentive for the individual to participate in the program and the fact that, in many cases, the high level of supervision required by the program would be inappropriate for a low-risk offender; and

WHEREAS, Walworth County OWI Treatment Court currently provides treatment services to those convicted of third and fourth OWI offenses; and

WHEREAS, there is a need to provide Act 100 funding for the inclusion of fourth OWI offenses because statistically, in Walworth County, fourth time OWI offenders are at higher risk of reoffending, have increased co-occurring disorders, and are diagnosed as alcohol dependent at a higher rate than those convicted of second OWI offenses; and

WHEREAS, if the current Act 100 funding is not being fully utilized, then funds would be available to provide services to those convicted of fourth OWI offenses.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the state legislature to include fourth time OWI offenders in 2009 Wisconsin Act 100 funding.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Mackie, second by Stubbs, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

2016 Conference Resolution 21

Caption:

IV.I.7. Support expansion of the use of funding in Wis. Stat. §20.410 (1)(bd) to include individuals convicted of their 4<sup>th</sup> offense OWI.

Judicial and Public Safety



# Wisconsin Counties Association

## 2016 Conference Resolution 22

Offered for consideration this 25th Day of September, 2016 by

### Walworth County

Relating to

## Opposing Expansion to the Subpoena Process as Proposed in Wisconsin Assembly Bill 90

WHEREAS, Wisconsin Assembly Bill 90 proposes a wide-ranging revision of each chapter of the criminal code procedure; and

WHEREAS, the Wisconsin Attorney General has expressed concern regarding the expedited discovery provisions that remain in the bill; the lack of adopting technology innovations such as electronic signatures, electronic filing and electronic discovery; and changes to the subpoena process that expand the ability to obtain private documents from crime victims and third parties, which could include victim service agencies; and

WHEREAS, the expansion to the subpoena process could subject victims to uncontrolled access into their private records, such as treatment and health care records; and

WHEREAS, the proposal would place the burden on the victim and other third parties to take legal action to protect their privacy.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose the expansion of the subpoena process contained in Assembly Bill 90.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Stubbs, second by Frohling, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

## 2016 Conference Resolution 22

### Caption:

IV.C.21. Oppose changes to the subpoena process that expand the ability to obtain private documents from crime victims and third parties, which could include victim service agencies.

Judicial and Public Safety

# Wisconsin Counties Association

## 2016 Conference Resolution 23

Offered for consideration this 25th Day of September, 2016 by

**Outagamie County**

Relating to

### Opposing any Legislation Expanding the Subpoena Process

WHEREAS, AB 90 reorganizes each chapter of the criminal code procedure; and

WHEREAS, the attorney general has expressed concern regarding the expedited discovery provisions that remain in the bill, the lack of adopting technology innovations such as electronic signatures, electronic filing and electronic discovery, and changes to the subpoena process that expand the ability to obtain private documents from crime victims and third parties, which could include victim service agencies; and

WHEREAS, the expansion to the subpoena process could subject victims to uncontrolled access into their private records, such as treatment and health care records; and

WHEREAS, the burden would be on the victim or other third parties to take legal action to protect their privacy.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose any legislation expanding the subpoena process.

#### STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Bates, second by Bomberg, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

2016 Conference Resolution 23

Caption:

IV.C.21. Oppose changes to the subpoena process that expand the ability to obtain private documents from crime victims and third parties, which could include victim service agencies.

Judicial and Public Safety

# Wisconsin Counties Association

## 2016 Conference Resolution 24

Offered for consideration this 25th Day of September, 2016 by

### Bayfield County

Relating to

## Legislative Funding to Assist Counties in Strengthening Their 911 Systems

WHEREAS, the 911 emergency system is vital to the public good of Bayfield County residents; and

WHEREAS, Bayfield County has a dedicated and professional emergency responder team; and

WHEREAS, the Bayfield County 911 system has technical and geographic gaps.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request greater legislative funding to assist counties in strengthening their 911 systems.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Mackie, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

IV.B.10. Support legislation requesting additional state financial support for county 911 systems.

# Wisconsin Counties Association

## 2016 Conference Resolution 25

Offered for consideration this 25th Day of September, 2016 by

### Eau Claire County

Relating to

## Opposing LRB-2148/1 Changing the Way Property is Forfeited After Being Seized in Relation to a Crime

WHEREAS, the current forfeiture law applies to all property directly or indirectly derived from the commission of a crime; and

WHEREAS, current law allows an agency to keep certain property for its own use, to transfer the property to another agency or to sell property; and

WHEREAS, under current law the agency that seized the property may retain a set percentage of the proceeds of selling the property to cover administrative and other costs with the remainder going to the state school fund; and

WHEREAS, under current law a law enforcement agency may enter into agreements with federal authorities to turn over property seized under federal law and then share proceeds of the sale of the property seized; and

WHEREAS, this bill would allow property to be forfeited only if a person is convicted of a crime related to the action for forfeiture and only if the court finds that the property seized is proportional to the crime committed; and

WHEREAS, this bill requires all proceeds of the sale of property to be turned into the state school fund; and

WHEREAS, this bill prohibits local law enforcement agencies from transferring property to federal agencies unless the value of the property exceeds \$50,000, and the property was seized in relation to an interstate crime, or the property may only be forfeited under federal law; and

WHEREAS, this bill would severely curtail the ability of the West Central Drug Task Force to function effectively without a substantial increase in county tax levy funding; and

WHEREAS, this bill would require law enforcement agencies to return seized illegal money and property until after conviction and then the agencies would then attempt to locate the assets which had been seized.

2016 Conference Resolution 25

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose LRB-2148/1 changing the way property is forfeited after being seized in relation to a crime.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Bates, second by Decker, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

IV.D.25. Oppose changes to state law affecting the forfeiture of seized property that negatively impact counties.

Judicial and Public Safety

# Wisconsin Counties Association

## 2016 Conference Resolution 26

Offered for consideration this 25th Day of September, 2016 by

### Fond du Lac County

Relating to

## Requesting the Governor and State Legislature Provide an Exemption in Wis. Stat. §66.0602 from the State-Imposed Property Tax Levy Limits for the Cost of Economic Development Programs for all Counties, Cities, Villages and Towns

WHEREAS, most residents of Wisconsin recognize the importance of ongoing economic development to not only enhance quality of life and economic well-being for all of us, but to offset business closures and job losses that are a normal part of economic cycles; and

WHEREAS, Wisconsin has increased its efforts to spur economic development across the state, through the creation of the Wisconsin Economic Development Corporation, as well as incentive programs; and

WHEREAS, in addition, other units of government throughout the state, including counties, cities, villages and towns, have committed significant resources to economic development programs within their communities; and

WHEREAS, all levels of government are limited on their ability to raise funds for economic development programs, due to the state-imposed property tax levy limits; and

WHEREAS, if local units of government have the ability to increase their property tax levy above the property tax levy limit, much more could be done locally in the area of economic development; and

WHEREAS, economic development programs are very important for residents, not only on the state level, but on the local level; and

WHEREAS, maintaining absolute restrictions on the ability to fund local programs that encourage business investment and job creation undermines the potential success of these local programs.



2016 Conference Resolution 26

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request Governor Scott Walker and the State Legislature provide an exemption in Wis. Stat. §66.0602 from the state-imposed property tax levy limits for the cost of economic development programs for all counties, cities, villages and towns.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Jepsen, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

- VI.G.10. Enact an exemption from levy limits for economic development projects, as well as allowing flexibility for consolidation and efficiency initiatives that require upfront costs but will produce long-term efficiencies and savings to taxpayers.

# Wisconsin Counties Association

## 2016 Conference Resolution 27

Offered for consideration this 25th Day of September, 2016 by

### Outagamie County

Relating to

## Opposing Any Attempt by the State Legislature to Eliminate Computer Aid Payments and the Personal Property Tax

WHEREAS, legislation has been introduced to eliminate both the personal property tax and the computer aid payments made to local governments; and

WHEREAS, the total statewide personal property tax levy in 2013 (collected in 2014) was \$290 million; and

WHEREAS, the state has been making computer aid payments to local governments since 2001 to offset the personal property tax exemption for computer equipment that was created that year; and

WHEREAS, total payments for 2015 is set at \$83.8 million. This proposal will result in a loss of approximately \$400,000 of Computer Exemption Aid Revenue; and

WHEREAS, elimination of the personal property tax on businesses will result in a tax shift of approximately \$2,000,000 from Outagamie County businesses to mostly Outagamie County residents.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose any attempt by the State Legislature to eliminate computer aid payments and the personal property tax.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Decker, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

2016 Conference Resolution 27

Caption:

VI.I.19. Oppose legislative attempts to eliminate the personal property tax and computer aid payments.

Taxation and Finance

# Wisconsin Counties Association

## 2016 Conference Resolution 28

Offered for consideration this 25th Day of September, 2016 by

### Marinette County

Relating to

## Supporting a County Option Relating to Highway Committee/Commissioner Duties and Powers

WHEREAS, Marinette County is a self-organized county; and

WHEREAS, Marinette County employs a County Administrator and a Highway Commissioner appointed by the County Administrator pursuant to §83.01(1)(c); and

WHEREAS, Marinette County supports counties having an option to grant authority to the Highway Committee of each individual county pursuant to §83.015(2) or to grant such authority to the Highway Commissioner.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request enactment of such legislation to accomplish the above stated option for each county.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Refer to the Board of Directors.

RESOLUTIONS COMMITTEE ACTION: Motion by Connors, second by Bates, to refer to the Board of Directors. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Refer to the Board of Directors.

2016 CONFERENCE ACTION:

Caption:

Transportation and Public Works

# Wisconsin Counties Association

## 2016 Conference Resolution 29

Offered for consideration this 25th Day of September, 2016 by

### Price County

Relating to

## Supporting Public Funding to Maintain and Improve the Great Lakes Forests Log Car Fleet

WHEREAS, the harvesting and transporting of logs throughout Price County, Northern Wisconsin, Northeastern Minnesota and the Upper Peninsula of Michigan is critical to the economic viability of this region; and

WHEREAS, the large pulp wood users in the region are in difficult financial condition and challenged today in receiving the wood supply they need; and

WHEREAS, the region has long suffered from an inability to effectively compete for sufficient private sector investment to provide an adequate fleet of railcars dedicated to the transportation of logs from the forest to the mills in the region; and

WHEREAS, the lack of investment will cause more and more of the log harvest to be shipped to market via the region's roads and highways thereby reducing highway safety, increasing the cost of highway maintenance and increasing fuel consumption and vehicle emissions; and

WHEREAS, the approximately 1,200 log cars serving the region today, of which more than 80% are railroad-owned, are approaching the end of their 40 or 50-year life as mandated by national rules set by the American Association of Railroads, many as early as 2017; and

WHEREAS, the maintenance of a railcar fleet for hauling logs is critical to the viability of the rail infrastructure in the region and makes the hauling of all rail freight more economical, without which there is increased danger of more and more miles of rail being taken out of service seriously affecting the future of rail transportation and its access in the region; and

WHEREAS, it is in the best interest of the State of Wisconsin and its citizens to protect the economic viability of Price County and Northern Wisconsin which contains thousands of acres of Federal, State and County forests, as well as private forests entered into the State's Forest Crop Law (FCL) and Managed Forest Law (MFL) programs; and

## 2016 Conference Resolution 29

WHEREAS, Chapter 85.01(3) of the Wisconsin statutes does not allow Freight Rail Preservation Program (FRPP) funding to be used for the purchase of rail cars operated by, leased from, or governed by a rail transit commission; and

WHEREAS, Price County is a member of the Northwoods Rail Transit Commission, a rail transit commission consisting of 22 counties located in northern Wisconsin and the Upper Peninsula of Michigan.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby request the State of Wisconsin to amend Chapter 85.01(3) of the Wisconsin statutes to allow FRPP funds or other State funds to be allocated specifically for the purchase and replacement of railcars for the transporting of logs to: a) improve the continuing health of the region's forests through adequate harvesting of timber, b) protect the thousands of jobs that the forest products industry supports, c) make more effective and efficient use of the region's roads and highways, and d) improve highway safety and the welfare of our communities by reducing highway miles, fuel consumption and the related emissions necessary for transporting logs from forest to market within the region.

**STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE:** Refer to the Board of Directors.

**RESOLUTIONS COMMITTEE ACTION:** Motion by Mackie, second by Jepsen, to adopt. Motion failed. Motion by Decker, second by Bates, to refer to the Board of Directors. Motion carried.

**RESOLUTIONS COMMITTEE RECOMMENDATION:** Refer to the Board of Directors.

**2016 CONFERENCE ACTION:**

**Caption:**

Transportation and Public Works

# Wisconsin Counties Association

## 2016 Conference Resolution 30

Offered for consideration this 25th Day of September, 2016 by

### Rock County

Relating to

## Requesting State Action to Provide More Transportation Funding

WHEREAS, local government in Wisconsin is responsible for about 90% of the road miles in the state; and

WHEREAS, Wisconsin's diverse economy is dependent upon county and town roads, as well as city and village streets and transit systems across the state; and

WHEREAS, according to the Local Government Institute of Wisconsin (LGI) the condition of Wisconsin's highways is now in the bottom third of the country; and

WHEREAS, state funding for local roads in Wisconsin has failed to keep up with costs over the past several years and has declined from \$275 per capita in 2000 to \$227 in 2012; and

WHEREAS, levy limits do not allow local government to make up for the deterioration of state funding; and

WHEREAS, Wisconsin's over-reliance on borrowing eats away at the state's segregated funding sources – the state gas tax and vehicle registration fees – which increasingly pay debt service rather than fund transportation needs; and

WHEREAS, safety is a primary concern and responsibility of local governments across Wisconsin. Unfortunately, according to TRIP, a national non-profit transportation research group, Wisconsin had 347 non-interstate, rural road fatalities in 2013; and

WHEREAS, the Rock County Board of Supervisors recognizes that our state highway and interstate system is the backbone of our surface transportation system and plays a vital role in the economy of Wisconsin. Both local *and* state roads need to be properly maintained in order for our economy to grow; and

WHEREAS, from a competitive standpoint Wisconsin motorists pay significantly less than any of our neighbors when you combine the annual cost of the state gas tax and vehicle registration fees; and

2016 Conference Resolution 30

WHEREAS, the Transportation Finance and Policy Commission, appointed by the Governor, and Legislature clearly found that if Wisconsin does not adjust its user fees, the condition of both our state and local roads will deteriorate significantly over the next decade.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Governor and Legislature to “Just Fix It” and agree upon a sustainable solution: one that includes a responsible level of bonding and adjusts our user fees to adequately and sustainably fund Wisconsin’s transportation system.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Kraft, second by Ostness, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

- VII.B.16. Support a balanced, long-term solution to ensure the long-term viability of the state’s transportation fund, including a responsible level of bonding and revenue increases necessary to assure a safe and functional transportation network for Wisconsin citizens and the business community.



# Wisconsin Counties Association

## 2016 Conference Resolution 31

Offered for consideration this 25th Day of September, 2016 by

**Eau Claire County**

Relating to

### Urging the Governor and Legislature to Agree Upon a Sustainable Solution for the State Transportation Fund

WHEREAS, local government in Wisconsin is responsible for about 90% of the road miles in the state; and

WHEREAS, Wisconsin's diverse economy is dependent upon county and town roads, as well as city and village streets and transit systems across the state; and

WHEREAS, according to a report commissioned by the Local Government Institute (LGI), the condition of Wisconsin's highways is now in the bottom third of the country; and

WHEREAS, state funding for local roads in Wisconsin has failed to keep up with costs over the past several decades which has adversely affected local transportation finances. According to the LGI study, municipal transportation spending has declined from \$275 per capita in 2000 to \$227 in 2012. In only two states did local transportation spending increase less than in Wisconsin during 2000-2011; and

WHEREAS, levy limits do not allow local government to make up for the deterioration of state funding; and

WHEREAS, Wisconsin's over-reliance on bonding eats away at the state's segregated funding sources – the state gas tax and vehicle registration fees – which increasingly go to pay debt service rather than fund local transportation needs; and

WHEREAS, safety is a primary concern and responsibility of local governments across Wisconsin. Unfortunately, according to TRIP, a national nonprofit transportation research group, Wisconsin had 347 non-interstate, rural road fatalities in 2013; and

WHEREAS, the Eau Claire County Board of Supervisors recognizes that our state highway and interstate system is the backbone of our surface transportation system and plays a vital role in the economy of Wisconsin. Both local and state roads need to be properly maintained in order for our economy to grow; and

2016 Conference Resolution 31

WHEREAS, from a competitive standpoint, Wisconsin motorists pay significantly less than any of our neighbors when you combine the annual cost of the state gas tax and vehicle registration fees; and

WHEREAS, the Transportation Finance and Policy Commission, appointed by the governor, and legislature clearly found that if Wisconsin does not adjust its user fees, the condition of both our state and local roads will deteriorate significantly over the next decade.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the governor and legislature to agree upon a sustainable solution—one that includes a responsible level of bonding and adjusts user fees to adequately fund Wisconsin's transportation system; and

BE IT FURTHER RESOLVED that every month that state and local repairs are deferred increases the cost to taxpayers.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Ostness, second by Jepsen, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

- VII.B.16. Support a balanced, long-term solution to ensure the long-term viability of the state's transportation fund, including a responsible level of bonding and revenue increases necessary to assure a safe and functional transportation network for Wisconsin citizens and the business community.

**2016 WCA  
CONFERENCE  
RESOLUTIONS 32-36  
REAFFIRM CURRENT  
POSITIONS OF THE  
WISCONSIN  
COUNTIES  
ASSOCIATION**

# Wisconsin Counties Association

## 2016 Conference Resolution 32

Offered for consideration this 25th Day of September, 2016 by

### Walworth County

Relating to

## Supporting the Provision of Adequate Resources to Support County Land Conservation and Cost-Sharing for Farmers and Other Land Users

WHEREAS, the County Land Conservation Department is the necessary local delivery mechanism for a wide range of natural resource management programs including non-point pollution control, reclamation of non-metallic mines, invasive species control, woodland management, lakes protection; and

WHEREAS, the Wisconsin Farm Bureau Federation:

- Supports the concept of credit trading and adaptive management between municipalities and the agriculture community to reduce phosphorus discharge,
- Urges the state to stop the spread of invasive species into Wisconsin,
- Supports adequate funding to local units of government to implement the nonpoint program, provided that local regulations do not exceed state standards; and

WHEREAS, the Wisconsin Board of Agriculture, Trade and Consumer Protection acknowledges the counties' statutory role in coordinating and implementing farm conservation standards at the local level, and supports efforts to ensure that adequate resources are available for counties to do their job; and

WHEREAS, county land conservation staff supported by state grants have decreased since the program began; and

WHEREAS, the Governor's budget has not requested maintenance of the staff funding allocations that were included in the 2013-15 biennial budget, thus reducing the funding to \$8 million annually in the 2015-17 budget, down from the 2001 to 2011 average of \$9.3 million; and

WHEREAS, the Wisconsin Counties Association (WCA) 2015 statewide policy recognizes the value of the work County Land Conservation Departments provide to farmers and Wisconsin citizens by supporting adequate resources to implement maintaining this base level of funding; and

## 2016 Conference Resolution 32

WHEREAS, the inability to adequately fund local, voluntarily accepted farm conservation practices has led to environmental problems and increasing citizen suits and court decisions against farmers.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Governor of the State of Wisconsin and all elected representatives in the Wisconsin State Legislature to return to the \$9.3 million appropriation for state aid to counties, recognizing the invaluable service that county conservation employees provide in helping Wisconsin farmers grow our state's agriculture while preserving the state's land and water resources for future generations.

### STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Bates, second by Connors, to adopt Resolutions 32-36. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

### 2016 CONFERENCE ACTION:

#### Caption:

- II.G.1.z. Urge the Governor of the state of Wisconsin and all elected representatives in the Wisconsin State Legislature to reject further cuts to county land conservation staffing and cost-sharing grants, recognizing the invaluable service that county conservation employees provide in local delivery of state programs and in managing and protecting the county's natural resources.

# Wisconsin Counties Association

## 2016 Conference Resolution 33

Offered for consideration this 25th Day of September, 2016 by

### Walworth County

Relating to

## Opposing SB 21 and AB 21 as it Relates to Repealing Wisconsin Statutes 145.245, Wisconsin Fund Program

WHEREAS, the Wisconsin Fund Program awarded \$2.3 million in year 2014 to 654 low income property owners statewide for replacement of failing septic systems; and

WHEREAS, Walworth County ordinances address failing Private Onsite Waste Treatment System (POWTS) and the requirements for replacement pursuant to Departments of Safety & Professional Services (DSPS) 383, Wisconsin Administrative Code, which are subject to the enforcement provisions of the Walworth County ordinances, and SS 145.20 and 254.59 of the Wisconsin Statutes; and

WHEREAS, the Wisconsin Fund is a program that provides grants to low income homeowners and small commercial businesses to help offset a portion of the cost for the repair, rehabilitation, or replacement of existing failing POWTS; and

WHEREAS, Walworth County utilizes the Wisconsin Fund Grant Program as a positive leverage tool for property owners with failing septic systems to receive partial funding for septic replacement; and

WHEREAS, Walworth County has been participating in the Wisconsin Fund Program since 1982 and has received 556 applications during that time; and

WHEREAS, over the past seven years, ten applicants have received an average rebate of \$4,239 to apply to the costs of replacing their failing septic systems, with one application pending for this year.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby oppose SB 21 and AB 21 as it relates to repealing Wisconsin Statutes 145.245, the Wisconsin Fund Program.

**STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS  
COMMITTEE: Adopt.**

2016 Conference Resolution 33

RESOLUTIONS COMMITTEE ACTION: Motion by Bates, second by Connors, to adopt Resolutions 32-36. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

II.E.2. Support full funding of the Wisconsin Fund Grant Program and oppose any funding cuts to the program.

Agriculture, Environment, and Land Use

# Wisconsin Counties Association

## 2016 Conference Resolution 34

Offered for consideration this 25th Day of September, 2016 by

Walworth County

Relating to

### Urging the State Legislature to Wait Until Local Governments Provide Their Numbers, Wards and District Information Before Redistricting and to Use Local Boundaries to Create State Districts

WHEREAS, pursuant to the Wisconsin Constitution, the State Legislature is directed to apportion and redistrict all legislative districts according to the number of inhabitants at its first session after the decennial federal census; and at that time, the State Legislature also reapportions the congressional districts in the state, pursuant to federal law; and

WHEREAS, legislative and congressional redistricting plans enacted pursuant to this procedure are used to elect members of the legislature and members of Congress in the fall of the second year following the year of the census, and in practice, all apportionment and redistricting are in control of the majority party; and

WHEREAS, the 2011 process to draw the maps and fight lawsuits cost taxpayers nearly \$1.9 million; and

WHEREAS, using local boundaries will save taxpayer money with future election costs and reduce voter confusion.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the State Legislature to wait until local governments produce and provide their numbers, wards and district information when redistricting and to use local boundaries to create state districts.

#### STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Bates, second by Connors, to adopt. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.



2016 Conference Resolution 34

2016 CONFERENCE ACTION:

Caption:

- I.A.1.e. Urge the State Legislature to wait until local governments produce and provide their numbers, wards, and district information when redistricting and to use local boundaries to create state districts.

County Organization and Personnel

# Wisconsin Counties Association

## 2016 Conference Resolution 35

Offered for consideration this 25th Day of September, 2016 by

### Walworth County

Relating to

## Urging the State of Wisconsin to Support Funding for Communicable Disease Control for Population Health

WHEREAS, Wisconsin has no dedicated, stable federal and state funding sources for communicable disease control and prevention efforts; and

WHEREAS, a strong public health infrastructure is paramount to the health of all citizens; and,

WHEREAS, emerging and existing communicable diseases threaten health security, economies, and quality of life for all; and

WHEREAS, communicable diseases such as ebola, H1N1, measles, HIV and AIDS, tuberculosis, influenza, measles, syphilis, gonorrhea, rabies, hepatitis, polio, and pertussis, can threaten the lives and well-being of Wisconsin residents; and

WHEREAS, emerging and re-emerging threats such as ebola, H1N1, SARS, and measles threaten personal and community safety and require substantial resources to contain; and

WHEREAS, Wisconsin local health department communicable disease programs protect residents by investigating and controlling communicable diseases, collecting data, educating the community about prevention and the importance of immunizations, and caring for those affected by these diseases; and

WHEREAS, public health departments have been successful in controlling communicable diseases through case reporting and involvement of public health staff in referral of exposed persons for screening and prevention services; and

WHEREAS, evidence in the scientific literature indicates that partner notification services are not adequately assured in the absence of specific public health staff involvement; and

2016 Conference Resolution 35

WHEREAS, local health departments and the State of Wisconsin have demonstrated commitment, competence and success in assuring the confidentiality of persons with reported communicable disease for decades, including cases of AIDS; and

WHEREAS, local health departments have placed a high priority on communicable disease control; and

WHEREAS, communicable disease control is one of the ten essential functions of public health.

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the state legislature to develop and enact bipartisan support for funding of comprehensive, sustainable, effective and evidence based communicable disease control and prevention for the public's health.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Bates, second by Connors, to adopt Resolutions 32-36. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

- III.E.7.a. Support legislation that provides ongoing funding to counties to carry out the duties and responsibilities of local health departments for communicable disease prevention and control that are mandated under Chapter 252 of the Wisconsin Statutes.

# Wisconsin Counties Association

## 2016 Conference Resolution 36

Offered for consideration this 25th Day of September, 2016 by  
**Door County**

Relating to

### Urging the Wisconsin Legislature to Return Non-Violent 17-Year-Old Offenders to the Juvenile Justice System and Provide Funding for the Same

WHEREAS, Wisconsin is one of only nine states in which 17-year-olds are treated as adults when they commit a crime and fall under the jurisdiction of the adult corrections system; and

WHEREAS, 98% of crimes committed by 17-year-old offenders are insignificant or considered not serious; and

WHEREAS, approximately 10,000 17-year-old offenders are moved into the adult corrections system each year and, as a result, these offenders have an adult criminal record; and

WHEREAS, having an adult criminal record will negatively impact future opportunities such as college and employment; and

WHEREAS, the brain development of a 17-year-old minor is not complete in the area of recognition, and this may have a long-term impact on decisions he or she makes; and

WHEREAS, states that have moved 17-year-old offenders back into the juvenile justice system have exhibited reduced recidivism and cost savings on the back end; and

WHEREAS, on a trial basis, Outagamie County has successfully treated fifty-four (54) 17-year-old offenders under the juvenile justice system, with no recidivism; and

WHEREAS, the juvenile justice system is currently operating at capacity and is stressed. Any transfer of 17-year-old offenders back to the juvenile justice system must be accompanied by a redirection of resources to increase the system's capacity to handle 17-year-olds; and

WHEREAS, the Door County Human Services Board has reviewed and fully supports this resolution.

2016 Conference Resolution 36

NOW, THEREFORE, BE IT RESOLVED that the Wisconsin Counties Association, in conference assembled, does hereby urge the Wisconsin State Legislature to pass legislation to transfer jurisdiction of non-violent 17-year-old offenders back to the juvenile justice system from the adult corrections system, including a viable means to fund the increased cost to the counties related to this transition.

STEERING COMMITTEE RECOMMENDATION TO THE RESOLUTIONS

COMMITTEE: Adopt.

RESOLUTIONS COMMITTEE ACTION: Motion by Bates, second by Connors, to adopt Resolutions 32-36. Motion carried.

RESOLUTIONS COMMITTEE RECOMMENDATION: Adopt.

2016 CONFERENCE ACTION:

Caption:

- III.B.3.k. Support a change in the age of adult jurisdiction to 18 only if full state funding is provided to counties and reviewed annually to offset the costs of serving 17-year-old delinquents.

5



22 EAST MIFFLIN STREET, SUITE 900  
MADISON, WI 53703  
TOLL FREE: 1.866.404.2700  
PHONE: 608.663.7188  
FAX: 608.663.7189  
WWW.WICOUNTIES.ORG

**OPEN MEETINGS, PUBLIC RECORDS, AND DRAFTING MEETING NOTICES:  
WHAT EVERY COUNTY OFFICIAL SHOULD KNOW**

Monday, August 22, 2016  
10:00 a.m. - 3:00 p.m.

Holiday Inn Stevens Point – Convention Center  
1001 Amber Avenue  
Stevens Point, WI

FILED  
CLERK  
16 AUG 1 AM 9:26  
STATE OF WISCONSIN  
CLERK OF SUPERIOR COURT  
STEVENS POINT, WI

**AGENDA**

1. Welcome and Overview
2. Open Meetings 101: Anne Bensky, Assistant Attorney General, Wisconsin Department of Justice
3. Drafting Meeting Notices: Anne Bensky, Assistant Attorney General, Wisconsin Department of Justice
4. Public Records 101: Anne Bensky, Assistant Attorney General and Steven Kilpatrick, Assistant Attorney General, Wisconsin Department of Justice
5. Personnel Records: Procedures, Privacy and Pitfalls: Anne Bensky, Assistant Attorney General and Steven Kilpatrick, Assistant Attorney General, Wisconsin Department of Justice
6. Best Practices in Responding to a Public Records Request: Anne Bensky, Assistant Attorney General and Steven Kilpatrick, Assistant Attorney General, Wisconsin Department of Justice

***\*Registration with coffee and rolls – 9:30 a.m.***

***\*Lunch on your own – 12:00 p.m.***



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## **OPEN MEETINGS, PUBLIC RECORDS, AND DRAFTING MEETING NOTICES: WHAT EVERY COUNTY OFFICIAL SHOULD KNOW**

**DESCRIPTION** — Do you have questions regarding what must be included in a meeting notice, where notice must be given, or whether a closed session is appropriate? Do you know what constitutes a public record? Do you know how to navigate public records requests for public employee records? Do you know the best practices for responding to all public records requests? This WCA Educational Seminar offers county officials an opportunity to hear from experts on each of these issues.

**WHO SHOULD ATTEND** — County board chairs, executives, administrators /administrative coordinators, county clerks, county supervisors, corporation counsel, and department heads as well as all other interested parties.

**DATE, TIME, AND LOCATION** — Monday, August 22, 2016 from 10:00 a.m. to 3:00 p.m., at the Holiday Inn Stevens Point – Convention Center, 1001 Amber Ave., Stevens Point, WI [see enclosed map]. If you require overnight accommodations, contact the Holiday Inn Stevens Point directly at 715.344.0200 prior to August 12, 2016. When reserving sleeping rooms, be sure to specify that you are with the Wisconsin Counties Association (WCA) to receive the appropriate state room rate. Hotel check-in time is 3:00 p.m., check-out is 11:00 a.m.

**COST** — Registration is \$65.00/person. Non-member county/other registration rate is \$115.00/person. Register online at: <http://www.wicounties.org/events>. The registration deadline is August 12, 2016. Cancellations made after August 12, 2016, but before August 17, 2016 are subject to a \$20 handling fee. There will be no refunds given after August 18, 2016. **All cancellations must be submitted in writing to the WCA office.**

### **PRESENTED BY—**

**ANNE BENSKY, ASSISTANT ATTORNEY GENERAL, WISCONSIN DEPARTMENT OF JUSTICE** — Ms. Bensky is an Assistant Attorney General at the Wisconsin Department of Justice, where she serves as the Deputy Unit Director for the Employment and Open Government Section. She represents and advises state officials and agencies on open meetings and public records matters.

**STEVEN KILPATRICK, ASSISTANT ATTORNEY GENERAL, WISCONSIN DEPARTMENT OF JUSTICE** — Mr. Kilpatrick is an Assistant Attorney General at the Wisconsin Department of Justice, where he serves as a confidential attorney for labor and employment matters and represents and advises state officials and agencies on public records matters.

*CLE CREDITS — This Seminar will be submitted to the Wisconsin Board of Bar Examiners for continuing Legal Education Credits.*



# OPEN MEETINGS, PUBLIC RECORDS, AND DRAFTING MEETING NOTICES: WHAT EVERY COUNTY OFFICIAL SHOULD KNOW

Presented on Monday, August 22, 2016 at the  
Holiday Inn Hotel & Convention Center, Stevens Point, WI

REGISTER ONLINE - <http://www.wicounties.org/events/>

Name: \_\_\_\_\_

County: \_\_\_\_\_

Title: \_\_\_\_\_

Address: \_\_\_\_\_

City: \_\_\_\_\_ State: WI Zip: \_\_\_\_\_

Phone: \_\_\_\_\_ Fax: \_\_\_\_\_ E-mail: \_\_\_\_\_

## REGISTRATION FEE

### WCA Member Counties

Registration is \$65.00 per person. Submit a registration form for each registrant.

### Non-member Counties/Others

The registration fee for non-member counties and others is \$115.00 per person.

Amount Due: \_\_\_\_\_

**SEMINAR REGISTRATION DEADLINE: August 12, 2016**

REGISTER ONLINE - <http://www.wicounties.org/events/>

**Make checks payable to: Wisconsin Counties Association.** Note: Cancellations made after August 12, 2016, but before August 17, 2016 are subject to a \$20 handling fee. There will be no refunds given after August 18, 2016. **All cancellations must be submitted in writing to the WCA Office.**

**Mail payment and form to:**

Wisconsin Counties Association  
22 East Mifflin Street, Suite 900  
Madison, WI 53703  
Fax Number: 608.663.7189

**For Office Use Only:**

Date Received: \_\_\_\_\_

Check Number: \_\_\_\_\_

Amount Received: \_\_\_\_\_



RESOLUTION NO. 16 - 114

A Resolution Opposing The U.W. Cooperative Extension Reorganization Plan.

WHEREAS the U.W. Cooperative Extension System has a proven track record of success over more than 100 years as a single-county-based model for governance, locally-set tax levy contribution and county-determined educational program priorities under the oversight of a county committee designated by the county board, and

WHEREAS a Reorganization Plan for the U.W. Cooperative Extension was approved by U.W. Chancellor Sandeen on February 10<sup>th</sup>, 2016 and the process used to develop this Plan was flawed as there was inadequate provision for meaningful input and consideration of county concerns and, furthermore, the Plan calls for a drastic change in rural county Extension programs, shifts a greater portion of Extension resources to urban areas, reduces educator positions in rural counties and adds a new layer of administrative overhead not accountable to county boards, and

WHEREAS the Plan jeopardizes the partnership between the U.W. System and Wisconsin counties, a partnership built on communication, collaboration and engagement and Wisconsin counties, including Richland County, are unlikely to continue the current level of county tax levy support for the Extension in future years if direct educational services are significantly decreased, thereby making the U.W. Cooperative Extension financially unsustainable.

NOW THEREFORE BE IT RESOLVED by the Richland County Board of Supervisors that the County Board hereby expresses its opposition to the U.W. Cooperative Extension Reorganization Plan which was approved by Chancellor Sandeen on February 10<sup>th</sup>, 2016, and

BE IT FURTHER RESOLVED that the County Clerk is hereby directed to send a copy of this Resolution to all Wisconsin County Clerks, to the Wisconsin Counties Association, to Governor Scott Walker, to University President Ray Cross, to all members of the U.W. Board of Regents and to all State legislators whose districts include any portion of Richland County, and

BE IT FURTHER RESOLVED that this Resolution shall be effective immediately upon its passage and publication.

VOTE ON FOREGOING RESOLUTION

AYES \_\_\_\_\_ NOES \_\_\_\_\_

RESOLUTION Adopted

Victor U. Woodch  
COUNTY CLERK

DATED August 16, 2016

RESOLUTION OFFERED BY THE AGRICULTURE AND EXTENSION EDUCATION COMMITTEE

FOR AGAINST

Caul Ferry x  
Marty Stummel ✓  
Marilyn Marshall ✓  
Jerry Schewel x  
St. Hill ✓